#### **James Thomas**

From:

Thelma Paylor

Sent:

Monday, February 16, 2009 12:44 PM

To:

Martin Roupe; James Thomas

Cc:

Roy M. Williford; Patricia J. McGuire; Matthew Barton

Subject:

Claremont Ph 4 and 5 - Basin #3 follow-up

Importance:

Low

For your information.

----Original Message----

From: Michael Fenton [mailto:msfenton@usa.net]

Sent: Monday, February 16, 2009 12:41 PM

To: Philip Post; OMAR ZINN

Cc: zzDept. Mail - Planning, Zoning and Inspection; Mark\_Chilton@hotmail.com; Jacquelyn Gist; brounsj@mindspring.com; lydia@lydialavelle.com; John Herrera (Forward to External);

Randee Haven-O'Donnell; Dan-coleman@nc.rr.com

Subject: [LIKELY SPAM CONTENT - ToC IT] Claremont Ph 4 and 5 - Basin #3 followup

Importance: Low

Omar, Phillip;

16 Feb 2009

I want to thank you for coming by this morning and going over the plans for water quality basin #3. It helps to walk the property and visualize the sight lines. I am comfortable that your design blends with the natural slope of the land and meets or exceeds State requirements for pest control, environmentals and safety.

Again, your professionalism and dedication to quality are much appreciated.

Best, Mike & Young Fenton 933-5443 125 Colfax Drive Chapel Hill, NC 27516

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Town of Carrboro, NC Website - http://www.townofcarrboro.org/

E-mail correspondence to and from this address may be subject to the North Carolina Public Records Law and may be disclosed to third parties.

(int)

6 February 2009

Town of Carrboro Planning, Zoning & Inspections Department Town Hall, 301 W. Main St., 27510 (3rd Floor)

Telephone: 919-918-7324

Email: PlanDept@ci.carrboro.nc.us

RE: Planning Board Meeting on 5 Feb 2009
CLAREMONT AIS SUBDIVISION
PHASES 4+5
MAJOR MODIFICATION TO
CONDITIONAL USE PERMIT
1001 HOMESTEAD ROAD
CARRBORO NORTH CAROLINA

#### Greetings;

I want to express my appreciation to the members of the Planning Board in listening to the citizen concerns in Wexford regarding the opening of a connector road from Homestead Road through Claremont and onto Colfax Drive. I know that you have heard similar concerns expressed by the citizens in the other affected neighborhoods of Cobblestone, Cates Farm, and Williams Woods.

I would also like to thank you for volunteering your time and energy in helping your town tackle these sometimes thorny issues.

Although I am deeply disappointed by the motion you approved on 5 Feb 2009 (7 for the motion, 2 opposed and one abstain), I understand that you made your decision based on your interpretation of Carrboro's land use policies, specifically those described in Article XIV – Streets and Sidewalks. I understand that land use issues are and have been addressed on a case by case basis over the years.

I am still of the opinion that these two neighborhoods are best served by a pedestrian-bikeway type connector, with emergency vehicle access.

#### Classification of roads and streets:

Given the definitions of types of streets, I am uncertain if Colfax Drive will be (re)classified as a "collector", "subcollector", or "local" road with the following characteristics:

TYPE STREET with Curb & Gutter	MINIMUM ROW WIDTH	MINIMUM PAVE-MENT WIDTH	BIKE LANES	SIDEWALK REQUIREMENT
ALLEY (One-way)	20'	12'	NONE	NONE
Minor	37'	18'	NONE	NONE
Local	43'	20'	NONE	ONE SIDE
Subcollector	50'	26'	NONE	BOTH SIDES
Collector	60'	34'	BOTH SIDES	BOTH SIDES
Arterial	NCDOT	NCDOT	BOTH SIDES	BOTH SIDES
	Standards	Standards		

I see that the following definitions apply:

#### LOCAL:

A street whose sole function is to provide access to abutting properties. It serves or is designed to serve at least ten but not more than twenty-five dwelling units and is expected to or does handle between seventy-five and two hundred trips per day.

#### SUBCOLLECTOR:

A street whose principal function is to provide access to abutting properties but is also designed to be used or is used to connect minor and local streets with collector or arterial streets. Including residences indirectly served through connecting streets, it serves or is designed to serve at least twenty-six but not more than one hundred dwelling units and is expected to or does handle between two hundred and eight hundred trips per day.

#### COLLECTOR:

A street whose principle function is to carry traffic between minor, local, and subcollector streets and arterial streets but that may also provide direct access to abutting properties. It serves or is designed to serve, directly or indirectly, more than one hundred dwelling units and is designed to be used or is used to carry more than eight hundred trips per day.

I understand that depending on the classification of Colfax Drive, it may have to be modified to include sidewalks on both sides and perhaps bikeways on both sides if is classified as a collector. Based on current observation Colfax is presently configured as a "local" road. Please correct me if I am in error. By the way most of the streets in Wexford, Cobblestone, Williams Woods, Cates Farm would also be classified as local. If this is correct is this sizing sufficient?

#### A Holistic Approach to Transportation:

One comment made was that the town (and the people living in it) should take a more holistic approach and not just focus on highly specific issues like connecting Wexford to Claremont through Colfax Drive or other connector issues. I agree, but perhaps in not quite the way you imagine. The transportation system of a town or city requires the weighing of multiple goals; public safety, economic development, environmental concerns, quality of life, movement of people, tax and revenue planning and so on. That is the holistic approach I would have expected to hear, and not just comments comparing whether it is better to send traffic into neighborhoods or build a four-lane Homestead Road. My opinion is that the seemingly arbitrary and unplanned nature of development along Homestead makes the widening of Homestead Road likely if not inevitable, regardless of how much 'dispersion' is or is not achieved through this poorly planned and minimally tested 'connector road' policy. As farm land is sold to developers, it cannot be the case that the town views these events as distinct – each development is part of a whole and their collective impact is additive in nature. If the town has made the decision to approve all these developments, then it is my view that the resultant stress on the infrastructure must be assessed in total:

- 1) Was there an actual traffic study to assess the overall impact of all current and planned developments?
- 2) If so did that study model the growth along Homestead and determine the best way forward?
- 3) Does the Planning Committee have access to such tools?

Absent such a study we are left to make decisions in a vacuum. If a formal analysis points to a need to widen Homestead, then the town should formally make the request to DOT.

#### **Public Safety**

A second and even more serious worry was the readiness with which the Planning Board dismissed concerns regarding the public safety component of the decision-making process. At least two members expressed their opinion that public safety is "not a concern". Please correct me if I am not remembering this correctly.

Consider the remarks made by the Chairman of the Planning Board to the effect that "no one knows whether the connector will help or hurt traffic patterns". To that truism I would add; no one knows how much the public safety environment will be worsened from this shortcut being created. And here is the

problem with that uncertainty: if you <u>don't</u> connect these two communities with this car connector, the worst case result is that some drivers may be inconvenienced and have to "go around". If you do connect the communities and our public safety concerns are realized, then the worst case is unthinkable. I believe the risks far outweigh the rewards and I believe the vast preponderance of the citizens in the affected neighborhoods agree with me.

I ask again that you consider very carefully this decision and weigh all the issues involved. I believe that although traffic patterns and vehicular flow are important, those considerations must never overshadow the safety of our citizens.

As to the question of whether or not Carrboro desires or needs various four-lane roads, it appears to me that by approving all the development currently underway on Homestead and (I suspect) future planned developments, the town has made such a choice inevitable. Of course that is merely my opinion.

At the end of the 5 Feb 2009 meeting, one of the members of the Board read into the minutes an alternate recommendation on how to properly and rationally handle interconnecting neighborhoods. We urge you to strongly consider and adopt her recommendations and/or suggestions.

Best Regards, /signed/ Michael Fenton Wexford Community 125 Colfax Drive Chapel Hill, NC 27516

PS: I am not a transportation engineer or an urban planner. I have shared this note with some members of the Wexford Community and have their concurrence.

Friends of Bolin Creek Statement to Board of Aldermen February 3, 2009

Dear Mayor and Board of Aldermen:

Friends of Bolin Creek (FOBC) sends these comments on Claremont 4 and 5, a 39 acre development south of Homestead Read from the earlier phases. We ask you to keep these suggestions in mind when this comes back to you on February 24.

- 1. FOBC is keenly interested and concerned about the permit conditions for all developments along Bolin Creek. The northern sections of Bolin Creek are unspoiled in some sections and are worthy of special protection and consideration from the Board.
- 2. FOBC supports the Town's review of the road connection polity. We support a new flexible policy on road connections so that when particular projects pose a public safety or environmental harm, those latter values would assume priority over the road connection goal.
- 3. We urge all local governments to ask a high standard of storm water control from developers. While only ponds are now built into Town standards, a higher standard could be requested as a condition for approval. Detention ponds are problematic and will create problems down the road for the Town. Ninety percent of these fail in 5-10 years. We are very concerned that in order to install the old style detention and retention ponds, a large part of the forest buffer will be removed reducing the pervious surface needed to cleanse runoff before it drains into Bolin Creek.
- 4. While we support eliminating the road stub-out to UNC property, we urge the Town to work with the Carolina North staff to establish an informal trail connecting the development to the Carolina North forest.
- 5. Greenway. We believe a formal greenway is not always essential for the public to enjoy our natural gifts such as Bolin Creek. However, it is essential that the Town secure an easement or dedication of property sufficiently wide and long to create an informal path to make pedestrian connections legal for the future enjoyment of the public.

Thank you for your consideration of our views.

Sincerely,

Julie McClintock For Friends of Bolin Creek

1 February 2009

Town of Carrboro

Planning, Zoning & Inspections Department Town Hall, 301 W. Main St., 27510 (3rd Floor)

Telephone: 919-918-7324 FAX (Planning): 919-918-4454

FAX (Zoning & Inspections): 919-942-1720

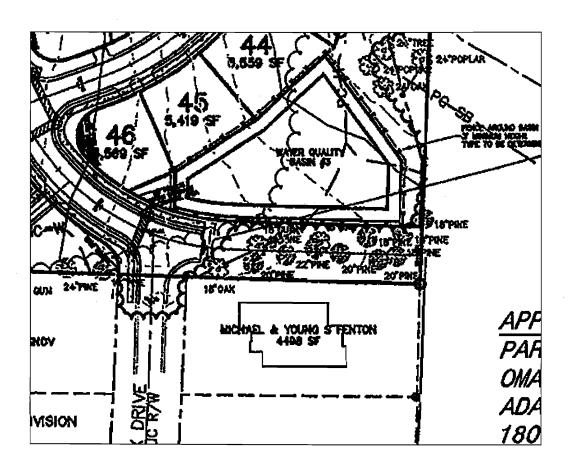
Email: PlanDept@ci.carrboro.nc.us

#### RE:

CLAREMONT AIS SUBDIVISION PHASES 4+5 MAJOR MODIFICATION TO CONDITIONAL USE PERMIT 1001 HOMESTEAD ROAD CARRBORO NORTH CAROLINA

#### Greetings;

I have been reviewing the plans submitted by the developer (Zinn) and have major concerns about the placement of the Water Quality Basin #3 as shown below:



When we purchased the land in the Wexford subdivision we fully expected that the Hogan property would be developed at a future time. We built our home with expectation that we would have neighbors and that would be a good thing. What we did not expect however, was that instead of a home being built next to us in Claremont, we are told that a huge concrete drainage basin will be constructed to capture funnel led runoff water from the subdivision. We never in a million years expected that such a large and unsightly concrete structure would be built right adjacent to our home, running the entire 200 feet length of the property. Basically, the dirty runoff water from Claremont is being funneled directly to our home. This is neither right nor acceptable.

We are deeply worried that this structure and method of handling runoff damages our expectation to safe and clean surroundings, and will reduce and harm the value of our property and the enjoyment and quality of life we believe is the right of every citizen in Carrboro. We are not objecting to the Claremont development, only to the placement of Water Quality Basin #3. We are not against economic development per se, but strongly object to the placement of such large drainage structures in close proximity to our home.

Think about this: would you like to have such a huge concrete drainage basin built right next to <u>your home?</u> Would you like to have your neighbor's runoff water flowing next to your home? I do not believe you would like it, nor should you. These unsightly structures should be placed away from habitable areas. Alternately, some other method distributing runoff should be found that does not materially damage the property of the citizens of Carrboro.

The sense of betrayal we feel is tempered by the certainty that another way can be designed to not damage our home, our family and our quality of life.

We look forward to hearing from you earliest.

/signed/ Young & Michael Fenton 125 Colfax Drive Chapel Hill, NC 27516 919-933-5443 January 28, 2009

The Board of Aldermen Town of Carrboro Zoning Division 301 West Main Street Carrboro, NC 27510

#### Dear Aldermen:

I am writing to express my concern about the 'Major Modification to Conditional Use Permit for Property Located at 1001 Homestead Road'. I attended the public meeting last evening at Carrboro Town Hall and wanted to write you to echo the concerns expressed by many of my neighbors.

I live at 201 Colfax Dr., and therefore would be directly affected by the proposed connector road from Claremont onto Colfax Drive. Though I am sure there are many instances where connector roads should be built, this does is not one of them. Wexford and our neighbors in Williams Woods and Cobblestone are a series of neighborhoods that all are part of the walk zone for McDougle Elementary as well as McDougle Middle School. My own daughter walks daily at 7:30 a.m. with her four neighborhood friends, to the Middle School. They are joined by dozens of other children who leave at 7:30 and even earlier to walk to the elementary school. Our neighborhoods are happy to be part of the 'walk zone' and our children benefit in living within walking distance to these schools. This hour of the morning is when many adults are also making their way to work. I fear that the addition of vehicles created from 92 new homes and townhouses would make this an unsafe situation.

It is unclear to me what the addition of a connector road from Claremont onto Colfax would benefit. We have existing streets that already connect sufficiently our neighborhoods and would work for the Claremont development as well. I don't think we should 'connect' when there are major streets already available, and when this 'connection' would only serve to fill our neighborhood streets with hundreds of additional vehicles everyday. We should not use 'connector roads' to provide a serpentine way

for cars to try to save a few minutes when we have Homestead, Fayettville Rd, and Hillsborough Road should and can handle this traffic. The developer, Zinn Brothers, are more than willing to eliminate this connector road. I ask you to review the ordinance and consider the safety of our neighborhoods first.

Thank you for your consideration.

Karen Frisch

201 Colfax Drive

Chapel Hill, NC 27516

January 28, 2009

To the Carrboro Board of Aldermen:

We would like to express our concern about a road connecting Colfax Drive to Homestead Road. We strongly urge you NOT to do this.

Our first concern is the safety of the residents of Wexford and the surrounding neighborhoods. Our elementary children walk to school, our pre-teens ride bikes and scooters to each other's homes, our teenagers walk to the pool and tennis courts and to friends' houses. The adults in the neighborhoods walk and exercise their dogs as well. This is a community that would be drastically and negatively impacted by the creation of a road many would use as a "cut through" to Hillsborough Road. The safety of the residents of these neighborhoods would be in jeopardy.

We would greatly support a connection between the two neighborhoods. We enjoy our pathway connecting our neighborhood to the Cobblestone neighborhood. We would like to have a sidewalk or an emergency access road that joins the two neighborhoods. We would like our high school students to be able to walk through Claremont safely to get to their school.

There is great benefit in connectivity. I welcome the opportunity to meet and enjoy the neighbors from the Claremont community. Having access to each other's communities will only strengthen our community as it expands.

Please reconsider your idea of a road connecting the Claremont neighborhood to Wexford. It is an idea that would diminish both communities, as well as the communities surrounding Wexford that would be affected by the increased traffic through the neighborhoods.

Please try to find a creative solution that will enhance the quality of life for all residents of these neighborhoods. Please do NOT create a road connecting Colfax Drive to Homestead Road.

Thank you for your attention to our thoughts on this matter.

Sincerely, W. Scot Euregelsh Mr GMM

W. Scott Evangelista

Lisa Bobst

203 Colfax Drive Chapel Hill, NC 27516



#### PHILIP POST & ASSOCIATES

PROJECT: Claremont ~ Phase 4 & 5

JOB NO.: 500204

DATE: 02/12/09

ESTIMATE OF CONSTRUCTION COST ~ 10' GREENWAY PATH ~ DELETE SOUTHERN PORTION ~ 688LF

CLIENT: PARKER LOUIS, LLC

BY: PNP

	QUANTITY	UNIT	UNIT COST	TOTAL COST
CLEARING and EARTHWORK ITEMS:				
1 CLEARING	0.3	ΛC	\$5,000.00	\$1,500.00
2 SILT FENCE	520	LIF	\$3.50	\$1,820.00
3 GRADING	1	I.S	\$4,800.00	\$4,800.00
4 SEEDING/MULCHING	0.15	٨C	\$1,500,00	\$225.00
SUBTOTAL				\$8,345.00
STORM DRAINAGE ITEMS:				
1 18" RCP	12	1.11	\$25.00	\$300,00
SUBTOTAL				\$300.00
DUMPSTER PAD RECONSTRUCTION and PAYING				
1 4" ABC STONE	764	1.17	\$5.50	\$4,202.00
2 4" PERVIOUS CONCRETE	764	ĽΛ	\$15.00	\$11,460.00
SUBTOTAL				\$15,662.00
ESTIMATE OF TOTAL DELETE COST FOR 10' GREENW	AV ~ 6881 F			\$24,307.00



## Town of Carrboro Planning Department





#### **MEMORANDUM**

Date:

February 19, 2009

To:

James Thomas, Zoning Development Specialist

Cc:

Roy Williford, Planning Director

Patricia McGuire, Planning Administrator

Marty Roupe, Development Review Administrator

From:

R. Dodd Environmental Planner

Subject:

Claremont II Public Hearing response

The purpose of this memo is to provide response to the following public hearing comments provided by Ms. McClintock for the Claremont II Subdivision CUP.

 "We urge all local governments to ask a high standard of storm water control from developers. While only ponds are now built into Town standards, a higher standard could be requested as a condition for approval."

Response: The Town requires stormwater plans to meet requirements presented in the NCDWQ BMP manual. The BMP manual includes ponds <u>and</u> other devices. The Town does not dictate selection of BMPs, but rather insures that the BMP's chosen meet the land use ordinance requirements.

2. "Detention ponds are problematic and will create problems down the road for the Town. Ninety percent of these fail in 5 – 10 years."

Response: Relatively recent changes to Carrboro's land use ordinance and participation as an NPDES Phase II community have new requirements for maintenance and operation of all BMPs. This project will specifically include provisions to minimize the risk of inadequate operation and maintenance to maintain compliance with Town, state, and federal requirements. Ponds do continue to be an approved BMP by the NC Division of Water Quality.

"We are very concerned that in order to install the old style detention and retention ponds, a large part of the forest buffer will be removed reducing the pervious surface needed to cleanse runoff before it drains into Bolin Creek."

Response: Ms. McClintock is correct that the applicant is proposing to site stormwater devices in existing forest, although the devices are not located within current stream buffers or primary conservation areas, or draft stream buffers brought to public hearing in November 2008. The basic point Ms. McClintock makes that trees provide stormwater mitigation services is valid; the relative value of trees in comparison to stormwater BMPs is a difficult determination based on various site specific factors. The Land Use Ordinance does not currently include a specific provision regarding stormwater runoff through forested buffers. A requirement for storm water to flow in a diffuse manner into

stream buffers is included in the draft Water Quality Buffer ordinance currently under consideration.

As a final comment, it is worth noting that trees are valuable for other ecological services in addition to stormwater filtering, including (but not limited to) air quality mitigation, carbon sequestration, wildlife habitat, urban heat island mitigation, and maintenance of biodiversity.



### Sungate Design Group, P.A. ENGINEERING - LANDSCAPE ARCHITECTURE - ENVIRONMENTAL

915 Jones Franklin Road • Raleigh, NC 27606 • Phone 919.859.2243 • Fax 919.859.6258 • www.sungatedesign.com

February 16, 2009

Mr. James Thomas Planning Department Town of Carrboro 301 West Main Street Carrboro, NC 27510

Re: Claremont II CUP - BMP design

Mr. Thomas,

According to the stormwater calculations and supporting documentation submitted by Phil Post & Associates, the three Wet Detention Basins and eleven Bio-retention Basins have been designed per the NCDENR Division of Water Quality BMP Manual, dated July 2007.

The NCDENR BMP Manual states in Chapter 1 that the Manual contains "what the Division of Water Quality believes to be the technologies and specifications that 1) will meet the state minimum regulatory requirements for stormwater BMPs, 2) will perform in a manner most likely to protect the state's water quality standards and 3) will continue to function as designed to protect water quality". It goes on to state that the "specifications contained in this Manual were based on the most recent and recognized research and guidance from professionals in academia, research organizations, regulatory agencies and design practitioners across the state", including from NC State University.

If you have any questions or need further information, please contact me or Will Hines at 859-2243.

Sincerely,

W. Henry Wells, Jr., PE

Town Engineer

# COLUMN COUNTY

Re:

#### TOWN OF CARRBORO

NORTH CAROLINA

WWW.TOWNOFCARRBORO.ORG

To: James Thomas, Zoning Specialist

Cc: Steve Stewart, Town Manager

Roy Williford, Planning Director

Patricia McGuire, Planning Administrator

From: Adena Messinger, Transportation Planner

Randy Dodd, Environmental Planner

Trails and Greenway Questions from the Claremont II Public Hearing

Date: February 18, 2009

At the January 26<sup>th</sup> Carrboro Board of Aldermen public hearing, the Board posed several questions about future trails in the vicinity of the proposed Claremont II development. The information below serves to provide responses to those questions.

### Are there proposed trails on the Carolina North property adjacent to the Claremont II property?

The Carolina North/UNC forest and trail management plan, which is a map of current trails managed on the site, can be found at

http://www.fac.unc.edu/LinkClick.aspx?fileticket=Tt8cF34hShg%3d&tabid=266&mid=9 22. The specific area in question is included on page E-2.

From this map we note that there are no trails currently maintained on either the west or east side of Bolin Creek directly abutting the Claremont II property. The question as to whether UNC would be willing to extend either recreational footpaths or greenway trails to connect to Claremont II remains open and one which staff recommends we address with UNC as part of the larger consideration of the Bolin Creek greenway concept plan project that is underway.

In consideration of the permit request for Claremont II and the long term uncertainty regarding UNC trail plans, it is recommended that necessary easements be pursued at Claremont II to allow trail connectivity as the site plan allows. This sentiment was conveyed to the applicant in a memo from staff dated October 23, 2008 (see note #3 in bold in attachment B).

#### What about the dedication of an easement to the south?

This question refers to the applicant's willingness to provide a payment-in-lieu of constructing the southern portion of the greenway trail that is shown on the site plans and inquires as to whether the applicant would additionally provide an easement to the south so as to provide access to the greenway system.

#### Attachment F



#### TOWN OF CARRBORO

NORTH CAROLINA

WWW.TOWNOFCARRBORO.ORG

To: James Thomas, Zoning Specialist Cc: Steve Stewart, Town Manager

Roy Williford, Planning Director

Patricia McGuire, Planning Administrator

From: Adena Messinger, Transportation Planner

Re: Crossing Homestead Road: Questions from the Claremont II Public Hearing

Date: February 18, 2009

At the January 26<sup>th</sup> Carrboro Board of Aldermen public hearing, the Board posed several questions about providing a safe crossing at the intersection of Claremont Drive and Homestead Road, with respect to the proposed Claremont II development. The information below serves to provide responses to those questions.

In a memo to the Board of Aldermen from January 13<sup>th</sup> (see page F-2), staff conveyed NCDOT's comments regarding what they would and would not permit with respect to pedestrian facilities to facilitate crossing Homestead Road at the location in question. NCDOT indicated that a crosswalk would be permissible, given that the developer is providing the necessary curb cuts and ramps that are required to "receive" a crosswalk on a state-maintained road. The crosswalks would include advanced warning signs to alert motorists. However, NCDOT also indicated that other treatments such as flashing lights, median refuge, or roundabout would not be supported at this time.

Following the opening of the public hearing on January 26, staff met with NCDOT to revisit this intersection. NCDOT staff explained that in order to install any treatment other than a crosswalk and warning signs, they would likely require a needs analysis that would include a pedestrian volume warrant. NCDOT staff is conferring with their staff from the Bicycle and Pedestrian Division to identify if there is anything else that could be done at this time. As of this memo we are still awaiting information from NCDOT.



#### TOWN OF CARRBORO

NORTH CAROLINA

WWW.TOWNOFCARRBORO.ORG

#### **MEMORANDUM**

To: James Thomas, Zoning Development Specialist

Cc: Patricia McGuire, Planning Administrator Roy Williford, Planning Director Marty Roupe, Development Review Administrator Chuck Edwards, NCDOT Steve Stewart, Town Manager

From: Adena Messinger, Transportation Planner

Re: Crosswalks across Homestead Road, Claremont II CUP

Date: January 13, 2009

This memo serves to clarify the Transportation Planner position on crosswalks across Homestead road, with respect to the proposed Claremont II project.

During the CUP review process I requested that the crosswalk across Homestead, at the intersection with Claremont Drive, not be shown at this time for the following reason: that a crosswalk in this location – where the width of pavement will be 50 feet and speed of traffic is estimated at about 40 – 45 mph – did not provide a safe crossing without other measures, such as flashing beacons or a median refuge.

In discussions with NCDOT staff, they deferred to the Town, indicating that they **would** allow a crosswalk (and the associated warning signs) in this location if the Town wants to include it in the plan. NCDOT was not in support of other measures at this time (such as flashing beacon or median refuge), until there is a better measure of the pedestrian activity. They have indicated that there is good sight distance at this intersection.

If the Board of Aldermen desires to see a crosswalk in this location, I am not opposed to this inclusion and NCDOT would not oppose it either. However; even with a crosswalk, I have concerns about the safety of pedestrians crossing in this location and will continue to work with NCDOT on this issue.

500204ME18

PHILIP
POST
&
ASSOCIATES

# Memorandum

Date:

February 18, 2009

To:

James Thomas Town of Carrboro Zoning Division

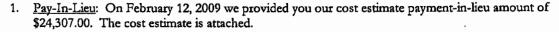
From:

Philip N. Post, PE

RE:

Claremont Phase 4 and 5

Response to Matters Discuss at January 27, 2009 Public Hearing (Two Attachments)



- 2. School Assignments: Staff to advise the Board.
- NCDOT Response to Blinking Crosswalk: At the meetings we attended in Town Hall between the Carrboro Transportation Planner and the NCDOT District Engineer, the District Engineer said he would permit crosswalk pavement striping and crosswalk fixed warning signs, but he would, initially, not permit a blinking crosswalk sign.
- 4. Connectively Work Session: Staff to advise the Board.
- 5. Recreation Points: Claremont 4 and 5 meets the ordinance.
- 6. <u>Safe Crossing of Homestead</u>: We recommend the Board accept the proposal of the NCDOT District Engineer consisting of pavement crosswalk striping and standard crosswalk warning signs.
- 7. Type A Screen: We recommend the "Type A" screen be planted on Claremont Phase 4 and 5 and maintained by Claremont HOA.
- 8. Connectivity: Staff to advise the Board.
- 9. Remove Trees/Are Detention Basin "Functioning": The Carrboro Zoning Ordinance, enforced by the Town Engineer, follows precisely the State of North Carolina BMP Manual. Therefore, Carrboro is utilitzing state-of-the-art, worldwide best practices and is one of the leading communities in North Carolina, if not the USA, from the standpoint of rigorous, functioning stormwater quality controls. Claremont Phase 4 and 5 meets or exceeds all Carrboro and State of North Carolina requirements and guidelines.
- 10. Playfield/Duke Power Co.: The attached DPCO Guidelines/Restrictions show that Duke Power Co. does not allow any temporary goal to exceed 15 feet in height. We know of no type of children's playfield equipment which will exceed this height, and none are proposed to be installed. Therefore, we believe the playfield use is fully permitted on this land, which is fee simple owned by Claremont Phase 4 and 5.
- 11. Carolina North Trails: The applicant is not aware of any trails on the adjoining UNC property and relies on the information received from UNC that there are no plans to develop any trails.
- 12. <u>Easement</u>: The applicant is willing to dedicate an easement for construction of a pedestrian greenway bridge by others.
- 13. OCHLT: The applicant is addressing this under separate cover.
- 14. Trails on North Side of Bolin Creek: Staff to advise the Board.



### ELECTRIC TRANSMISSION RIGHTS-OF-WAY GUIDELINES/RESTRICTIONS VALID FOR NORTH CAROLINA AND SOUTH CAROLINA

This list of rights-of-way restrictions has been developed to answer the most frequently asked questions about property owner use of Duke Energy's electric transmission rights of way. This list does not cover all restrictions or all possible situations. You should contact the Asset Protection Right-of-Way Specialist if you have additional concerns about the rights of way. This list of restrictions is subject to change at any time and without notice. Duke Energy reserves all rights conveyed to it by the right-of-way agreement applicable to the subject property. All activity within the rights of way shall be reviewed by an Asset Protection Right-of-Way Specialist. It is strongly suggested that you contact Duke Energy and submit plans for approval prior to construction of any improvements within the rights of way.

- 1. Structures, buildings, manufactured homes, mobile homes and trailers, satellite signal receiver systems, swimming pools (and any associated equipment and decking), graves, billboards, dumpsters, signs, wells, septic systems or storage tanks and systems (whether above or below ground), refuse of any type, flammable material, building material, wrecked or disabled vehicles and all other objects (whether above or below ground) which may, in Duke Energy's opinion, interfere with the electric transmission right of way, in any way, are not allowed within the rights-of-way limits. Transformers, telephone/cable pedestals (and associated equipment), and fire hydrants are not allowed. Manholes, water valves, water meters and backflow preventors are not permitted.
- 2. Fences shall not be attached to poles or towers. Fences shall not exceed 10 feet in height and shall be installed greater than 25 feet from poles, towers and guy anchors. Fences shall not parallel the centerline within the rights of way but may cross from one side to the other at any angle not less than 30 degrees with the centerline. If a fence crosses the rights of way, a gate (16 foot wide gate at each crossing) shall be installed by the property owner, per Duke Energy's specifications, to allow free access required by Duke Energy equipment.
- 3. Contact Duke Energy and obtain written approval before grading or filling on the rights of way. Grading (cuts or fill) shall be no closer than 25 feet from a pole or tower leg, and the slope shall not exceed 4:1 on the rights of way. Grading or filling within the rights of way or near a structure, which will prevent free equipment/vehicle access, or creates ground to conductor clearance violations, will not be permitted. Sedimentation control, including re-vegetation, is required per state regulations.
- 4. Streets, roads, driveways, sewer lines, water lines, and other utility lines, or any underground facilities shall not parallel the centerline within the rights of way, but may cross, from one side to the other, at any angle not less than 30 degrees with the centerline. No portion of such facility shall be located within 25 feet of Duke Energy's supporting structures. Intersections of roads, driveways, or alleyways are not permitted within the rights of way.
- 5. Any drainage feature that allows water to pond, causes erosion, directs storm water toward the rights of way, or limits access to or around a structure is prohibited.
- 6. Contact Duke Energy prior to the construction of lakes, ponds or retention facilities, etc. within the rights-of-way limits.
- 7. Duke Energy does not object to parking within the rights of way, provided that:
  - a. A barrier, sufficient to withstand a 15 mph vehicular impact, shall be erected by the party constructing the parking area to protect the pole, tower or guy anchor. The barrier shall be located in such a manner as to restrict parking to at least 5 feet from the structure.
  - b. Any access areas, entrances, or exits shall cross (from one side to the other) the rights of way at or near right angles to the centerline, and shall not pass within 25 feet of any structure. Parking lot entrances/exits cannot create an intersection within the right of way.
  - c. Lighting structures within the rights-of-way limits must be approved by Duke Energy before installing. Total height may not exceed 15 feet.
  - d. Signs and other attachments to Duke Energy structures are prohibited.
- 8. Duke Energy Carolinas will not object to certain vegetation plantings as long as:
  - a. It does not interfere with the access of existing structures or the safe and reliable operation and maintenance of the line.
  - b. With prior written approval, Duke Energy Carolinas does not object to plants, shrubs and trees that are of a species that will not exceed, at maturity, fifteen (15) feet in height.
  - c. Duke Energy Carolinas reserves the right to object to the planting of all plants, shrubs and trees within the right of way easement that may interfere with the proper operation and maintenance of the line.
  - d. Duke Energy Carolinas may exercise the right to cut "danger trees" outside the rights of way limits as authorized by the right of way agreement applicable to the subject property and as required to properly maintain and operate the transmission line.

We hope this is useful information. If you have additional questions or plan any activity not mentioned above, please contact:

Duke Energy Representative:	Ervin Summers
Telephone number:	336-634-4633

#### **MEMORANDUM**

To: James Thomas, Zoning Specialist

Cc: Steve Stewart, Town Manager Roy Williford, Planning Director

George Seiz, Public Works Director Carolyn Hutchison, Police Chief

Travis Crabtree, Fire Chief

Re: Response to the question regarding the benefits of street connectivity

From: Adena Messinger, Transportation Planner

Patricia McGuire, Planning Administrator

Date: February 19, 2009

At the January 26<sup>th</sup> public hearing for the Claremont II CUP, the Board of Aldermen requested information from staff on the benefits of street connectivity. This memo responds to that request and provides the following:

- Background information on the Town's connector roads policy
- Description of the proposed connection
- Benefits of street connectivity, including
  - A mechanism for protecting community character
  - o Facilitates the effective and efficient provision of public services
  - Maximizes transportation options and facilitates sharing the impacts of traffic among the pubic street network

#### **BACKGROUND**

The Overview of the Connector Roads Policy states the following:

In 1986, when the Connector Roads Policy was conceived, Carrboro was just beginning to develop toward the north. The Connector Roads Policy was adopted by the Board of Aldermen as a guide to aid in the construction and maintenance of a sound traffic plan for the town. As stated in the introduction of the plan, the success of Carrboro's growth as a town is "ultimately dependent upon the effectiveness and continued efficiency of its transportation system."

The Connector Roads Policy was designed to guide an ever-changing Board of Aldermen as new projects and developments come before them for approval. The Policy's purpose was to ensure that old and new developments and businesses in the town would be connected to each other, both to disperse newly generated traffic and to give a sense of connectivity and unity to the town as it grows. The roads included on the Connector Roads Plan were intended to provide a backbone for a more intricate grid of smaller connector roads.

A traditional definition of a grid network implies straight lines and 90° angles, similar to the design of the Old Carrboro neighborhood. However, a web of smaller connecting roads can still be achieved with curvilinear streets, as in the Plantation Acres neighborhood as well as in the neighborhood that includes the Wexford/Cobblestone/Cates Farms subdivisions. (See attached maps). All of these neighborhoods exhibit a matrix of connected streets along with cul-de-sacs.

Also attached is a Street Connectivity Timeline from 1965 to the present. The following observations have been made about Carrboro's Connector Roads Policy:

- There has been a high level of commitment to implementing the Connector Roads Policy as growth has occurred in Carrboro.
- The connector roads help to disperse traffic and promote the Town's policy of not widening existing roads to provide additional lanes for automobiles.
- The community has taken steps to promote alternative modes of transportation and mitigate the environmental and neighborhood impacts of connector roads.

#### **DESCRIPTION OF THE PROPOSED CONNECTION**

The Claremont II CUP is proposing a connection between "Street A" and Colfax Drive. This connection is included in the Connector Roads Policy map, and is supported by the Land Use Ordinance requirement that "...subcollector, local and minor residential streets shall connect with all surrounding streets to permit safe, convenient movement of traffic between residential neighborhoods and to facilitate access to neighborhoods by emergency and other service vehicles. The connections shall be created in such a way that they do not encourage the use of such streets by substantial through traffic." (Section 15-214 (c))

The future network of streets is planned for by looking at the existing infrastructure and anticipating connections such that when new developments are built they can continue to form the network. (See illustration in the attached map, but please note that the map is not regulatory. The verification of existing stub outs and a determination for street connections is made in the course of reviewing applications for development).

"Through traffic" refers to trips that do not have an origin or destination in the area in which they are passing through.

#### **BENEFITS OF STREET CONNECTIVITY**

#### <u>Preservation of Community Character</u>

Carrboro Vision2020 states that "[t]he safe and adequate flow of bus, auto, bicycle and pedestrian traffic within and around Carrboro is essential." Two specific policies in Vision 2020 are relevant to the question of street interconnections:

"4.12 The Town should continue to implement its connector roads policy."

"4.41 As a general policy, established roads should be widened to accommodate bike lanes and sidewalks, but not to provide additional lanes for automobiles."

A key mechanism for reducing the need to increase capacity on arterial streets, such as Homestead Road, is to develop a network of connected collectors, sub-collectors and local roads that helps disperse traffic and keeps the arterial system flowing. The existence of multiple points of connectivity within and between neighborhoods and along arterial roads maximizes the capacity of the arterials (by preventing or limiting congestion at a few intersections). Such a system helps preserve the character of neighborhoods by providing for similar traffic levels at many locations rather than concentrating trips only at the points of entry/exit to neighborhoods.

More Effective and Efficient Provision of Public Services (Fire and Rescue, Police, Public Works)

**Emergency Services.** It is the Fire and Rescue Department's and the Police Department's responsibility to be prepared for the worst-case scenario, regardless of the scenario's likelihood. In such worst-case scenarios the following are examples of when multiple access points are preferred over just one access point:

- (1) Residents can become isolated from emergency services due to debris blocking roadways following major storm events. Trees across roadways pose significant impediments to fire and police department access. The fire department does not have the resources to move large or numerous downed trees with great speed. Following a hurricane, tornado, or ice storm, residents may be deprived of emergency services for hours (or days) while debris removal is accomplished. Multiple points of ingress/egress increase the probability that emergency vehicles and personnel will be able to reach citizens in need following natural disasters. Without having a secondary route, response times will be longer and possibly delayed in the event the primary route is obstructed.
- (2) Similarly, without a secondary access road, any fire department operations are subject to obstruct access to the remainder of the roads making access to points beyond the incident unreachable for any other vehicle, person or service, emergency or otherwise. The duration of such obstructions could be lengthy.
- (3) Without interconnectivity, emergency vehicles have to utilize a two-way traffic pattern when making multiple trips into and out of a subdivision. For example, in the event of a multi-casualty incident, ambulances transporting patients to the hospital may have to turn around and travel back through the triage and transport area to exit the subdivision. At a minimum, significant backing is required, and backing is an unsafe movement. Secondary access allows for one-way travel, which is much safer and more efficient. In the event of a water system failure, fire apparatus will have to haul water to structure fires. Multiple access points that facilitate one-way travel to and from the scene are far safer and more efficient.
- (4) Periodically, an emergency vehicle is dispatched to the wrong address, for example when a 911 caller reports seeing a house on fire "through the woods," but does not know the street on which the house is addressed. Emergency telecommunicators have few options other than dispatching the fire department to the caller's address. In this scenario if the caller is in Claremont Phase 4 and the fire is on Colfax Drive, the fire department is more than a half-mile out of position.

Similarly, multiple access points facilitate emergency services provided by the Police Department (responding to crimes in progress) and the Public Works Department (snow removal, tree removal). By the same token, multiple access points allow residents options to accessing (or evacuating) their homes in the event that one access is blocked.

Routine Services. Public Works is responsible for several services which utilize the road system including the weekly collection of solid waste, the seasonal collection of leaves, the periodic sweeping of streets, and snow/ice control. The primary advantage that connected streets afford these operations is that it minimizes the need for backing movements. Minimizing backing movements reduces lost time associated with turning around and reduces costs related to additional wear on tires and mechanical systems associated with turning around. Perhaps more importantly, there are safety concerns associated with large vehicles backing up to turn around.

Others that may be afforded similar benefits of connected streets include delivery services (post office, UPS, etc...).

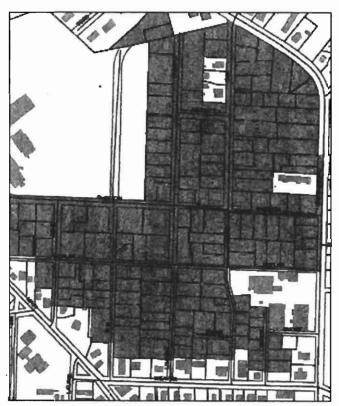
### <u>Maximizes Transportation Options and facilitates sharing the impacts of traffic among the pubic street</u> network

A primary function of the public street network is to provide mobility to the Town's residents, allowing citizens to easily get from their homes to other places in the community. In order to achieve a high degree of connectivity, and thus maximize mobility, connections should occur not only at the level of arterials, but also on collector, local and other secondary roads. Such connectivity vastly improves a street network's performance by allowing motorists to have choices, which more evenly distributes traffic throughout a system.

Even in a community such as Carrboro, where alternative modes of transportation (bus, bike, walk, scooter) are highly valued and used, the primary mode of transportation is the motor vehicle: according to the 2000 Census, 77% of Carrboro citizens used a motor vehicle for their commute to work. This figure does not include trips made for errands, child care, entertainment, etc... Given the current land use in the northern area of Carrboro (predominantly residential), the motor vehicle will still be the primary mode choice for most citizens to conduct daily business.

Connecting Street A to Colfax Drive will give residents in Claremont, Wexford, Cobblestone, Cates Farm and Williams Wood a variety of options for getting to and from their destinations. For longer trips we would expect residents to choose a motor vehicle. For trips between subdivisions residents have a network of sidewalks, bicycle lanes, low volume, low speed roads for walking and biking. Relying on bicycle and pedestrian connectivity to replace street connectivity has the, perhaps unintended, consequence of presenting a barrier to carpools, vanpools, and scooters which require a street network.

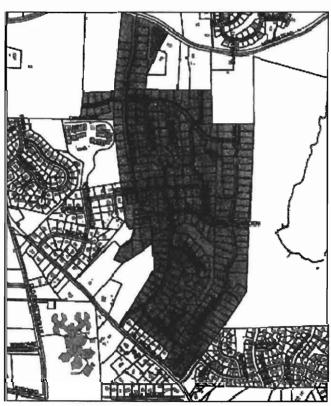
In most communities, including Carrboro, development occurs in stages and pieces. As such, the community is faced with building its street network and putting in connections over time. In the case of the proposed Claremont II development, providing a connection to Colfax Road continues the development of a network of streets that began with the Wexford and Cates Farm neighborhoods. The addition of another subcollector road to this network further disperses the traffic such that there would be a sharing of trips between Stratford Drive and Colfax Drive. We see this type of dispersal in other locations around Carrboro where there are multiple connections. For example, both Lorraine and Simpson Streets carry 900 – 1100 vehicles per day between Hillsborough Road and Main Street.







Plantation Acres



Horne Hollow/Wolliams Woods/Wexford/ Cobblestone/Cates Farm

### Street Connectivity Timeline: 1965 - Present

DATE	ACTION
1965	R.S. Lloyd, Plantation Acres subdivision approved by Board of Aldermen with
	connections to Old Fayetteville Road, Hillsborough Road, W. Main Street. Streets
	remain unimproved until early 1980s.
1969	Barington Hills subdivision approved by Orange County with Autumn Drive stubbed
	out to adjoining property.
1970	Carrboro N.C. Community Facilities and Land Development Plan notes that
25.0	"enforcement of Carrboro's subdivision regulations in extraterritorial planning area
	will lead to improved street alignments in future subdivisions and proper setbacks from
	these streets.
1975	Carrboro Planning Board prepared letter requesting Orange County Board of County
1770	Commissioners allow extension of Carrboro's extraterritorial jurisdiction to extent
	authorized by NC General Statutes.
1976	Chapel Hill Planning Proposes Orange Comprehensive Planning Council
1977	Land Use Plan Carrboro, N.C. 1977-2000 calls for street systems to be laid out so that through
17//	traffic is minimized, but enough access points to thoroughfares from every neighborhood are
	provided."
1979	The original Collector Roads Plan was prepared for the Town. The Plan included northern
	collectors (Broad Street, James Street) and southern collectors (Berryhill Drive and Davis
	Drive) as well as crosstown streets (Broad Street or Lloyd Street)
1979	Town of Chapel Hill requests ETJ extension
	Orange County refuses request and drafts "Joint Planning Goals and Objectives"
1980	Bolin Forest subdivision, Phase I, approved, with Bolin Forest Drive and portions of Bolin
	Creek Drive. Subsequent phases extended streets to property lines: Bolin Creek Drive stubbed
	out to Adams' Tract, Pathway Drive (via Wild Oak Lane) to Bolin Creek itself, and the
	property line of future Quarterpath Trace subdivision. (MOTION: PATTERSON; SECOND:
	BOONE; AFFIRMATIVES: DRAKEFORD, SHARER, ROSE, PATTERSON, FOUSHEE, BOONE,
1000	WHITE)
1980-	Joint planning and water and sewer extension boundary discussions continue; draft agreement is revised.
_1984	15 ICVISCU.
1982	The Board of Aldermen adopts resolution reiterating request presented in Planning Board letter
	(1975) to Orange County requesting extension of ETJ.
1983	Tennis Club Estates subdivision approved. Street connection to Odum tract, across Tom's
	Creek, included (MOTION: WHITE; SECOND: PATTERSON; AFFIRMATIVES: DRAKEFORD,
1004	ROSE, WHITE, BOONE, PATTERSON, CALDWELL, GARRETT).
1984	The Board of Aldermen requests that Orange County adopt Carrboro's Land Use Ordinance for
	the ten-and twenty-year transition areas (in Orange County plan) and agree upon a zoning map
	for the transition areas using classification from the Carrboro LUO.  The Board of Aldermen held a public hearing on the Collector Roads Plan. The Board directed
	staff to revise the proposed northern collectors into a plan for interconnected streets and
	deferred a decision on the cross-town streets and southern collectors to a future date.
	Chapel Hill and Orange County entered into Joint Planning Agreement (JPA)
	Spring Valley subdivision approved. Pathway Drive street connectivity provided, as well as
	principal access via Spring Valley Drive and Blueridge Drive in the Webbwood subdivision.

DATE	ACTION
1985	The Board of Aldermen adopted the Connector Roads Policy on May 14, 1985 and referred the policy to the TAB and staff for preparation of an accompanying plan (MOTION: WHITE; SECOND: ANDERSON; AFFIRMATIVES: PORTO, ANDERSON, BOONE, NORWOOD, WHITE,
	CALDWELL, GARRETT).
	Cobblestone subdivision approved. Street connection to Pathway Drive (east and west), and
	stub out to property line of Cobblestone Drive and Rockgarden Drive (MOTION: BOONE; SECOND: CALDWELL; AFFIRMATIVES: PORTO, GARRETT, CALDWELL, BOONE, WHITE, NORWOOD; NOE: ANDERSON)
	Fair Oaks subdivision approved. Street connection to western terminus of Pathway Drive to Spring Valley no later than final phase of development (MOTION: WHITE; SECOND: BOONE; AFFIRMATIVES:PORTO, NORWOOD, WHITE, BOONE, CALDWELL, ANDERSON, GARRETT)
	Highland Hills apartments approved. Street connection to BPW Club Road, Rock Haven connector (MOTION: BOONE; SECOND: CALDWELL; AFFIRMATIVES: PORTO, BOONE, WHITE, NORWOOD, CALDWELL, GARRETT).
1986	The Board of Aldermen adopted the Northern Connector Roads Plan on March 18, 1986. The plan included Pathway Drive, Tripp Farm Road. The alignment of the connector in the vicinity of Cobblestone/Danziger (i.e. Cates Farm) property was referred to the TAB to determine potential development in the area (MOTION: ANDERSON; SECOND: WEGNER; AFFIRMATIVES: BOONE, GURGANUS, ANDERSON, WEGNER, CALDWELL, NORWOOD;
	ABSENT: PORTO).
	The Board of Aldermen adopted Southern Connector Roads Plan (MOTION: BOONE; SECOND: ANDERSON; AFFIRMATIVES: PORTO, GURGANUS, CALDWELL, ANDERSON, BOONE, WEGNER, NORWOOD).
	Orange County, Chapel Hill and Carrboro entered into a Joint Planning agreement that increased Carrboro's zoning jurisdiction
	Town staff provided courtesy review comments on Homestead Highlands subdivision:
	Cul-de-sac at Inverness Way eliminated and r/w extended to southwest property line;
	R/w for Claymore Road increased to 60 feet consistent with future function as collector
	street when property to the west developed. Subdivision approved by Orange County using NCDOT Rural Roads standards.
1987	The Board of Aldermen held a public hearing on a proposed extension of Pathway Drive west to the Danziger/Riggsbee property line on July 7, 1987. The Board voted against the proposed extension (MOTION: BOONE; SECOND: GURGANUS; AFFIRMATIVES: CALDWELL, BOONE, GURGANUS, NORWOOD; NOES: MARSHALL, PORTO, WEGNER).
	Carrboro joins JPA. Carrboro, Chapel Hill, and Orange County adopt JPALUP. Orange County adopts Carrboro LUO for administration of Town development standards in Transition Areas.
1988	Transportation Advisory Board presented its Downtown Traffic Circulation Plan to the Board of Aldermen for consideration.
	Quarterpath Trace subdivision approved. Street connection of Pathway Drive to Spring Valley and Bolin Forest subdivisions (MOTION WEGNER; SECOND: CALDWELL; AFFIRMATIVES: KINNAIRD, MARSHALL, GURGANUS, CALDWELL, WEGNER, SHETLEY; NOE: BRYAN).
1989	(February) Board of Aldermen received TAB report on Downtown Traffic Circulation and adopted a process for proceeding with reviewing and analyzing the plan.
	(August) Board of Aldermen set a public hearing for review of the TAB's Downtown Traffic Circulation Plan on September 12, 1989.

DATE	ACTION
	(September) Public Hearing on the Downtown Traffic Circulation Plan. The Board of
	Aldermen voted to delete a number of recommendations from the plan and then voted
	to table the remaining recommendations.
1990	(June) Following discussion at the Annual Planning Retreat the Board of Aldermen
	directed that the Lloyd/Broad and Carr/Roberson/Brewer Lane alternatives to the
	Downtown Traffic Circulation Plan be brought back to the Board of Aldermen for
	information and discussion and decision as to whether a public hearing should occur
	prior to further Board action.
	Camden subdivision approved. University access to Horace Williams north tract
	relocated to street right-of-way/Camden Lane stub-out to property line (MOTION
	SHETLEY; SECOND; BRYAN; AFFIRMATIVES: KINNAIRD, MARSHALL, GURGANUS,
1991	CALDWELL, SHETLEY, GIST, BRYAN)  The developer submitted the initial proposal for the Wexford subdivision. These plans
1991	showed Stratford Drive extending from Homestead Road to the southern property line
	for eventual connection to Hillsborough Road.
	The Carrboro Board of Aldermen voted to approve the Conditional Use Permit (CUP)
	for the Wexford subdivision. A motion that was unanimously approved for inclusion as
	a CUP condition specified that Stratford Drive's pavement be extended to the southern
	property line, and that a permanent sign be erected by the developer stating possible
	future extension (MOTION: BRYAN; SECOND: GURGANUS; AFFIRMATIVES: KINNAIRD,
	GURGANUS, CALDWELL, SHETLEY, GIST, BRYAN; ABSENT: MARSHALL).
1992	The Board of Aldermen held a meeting on January 21, 1992 on the Connector Roads
	Plan and discussed connection of Stratford Drive to Hillsborough Road in relation to
	the development of the Danziger property.
	The Decad of Alderman held a multiple series and adopted revisions to the Connector
	The Board of Aldermen held a public hearing and adopted revisions to the Connector Roads Plan that included the Stratford Drive/Cates Farm Road connector (MOTION:
	MARSHALL; SECOND: GURGANUS; AFFIRMATIVES: KINNAIRD, MARSHALL, GURGANUS,
	CALDWELL, SHETLEY, BRYAN; NOE: GIST).
	The Board of Aldermen held a public hearing on the Cates Farm subdivision and
	approved the CUP showing the extension of Cates Farm Road to the northern property
	line and built to collector roads standards so that this road would function as a
	connector to the Wexford subdivision and beyond to Homestead Road (MOTION:
	GURGANUS; SECOND: MARSHALL; AFFIRMATIVES: KINNAAIRD, CALDWELL, MARSHALL, GURGANUS, SHETLEY, GIST, BRYAN).
	MARSHALL, GORGAROS, SHETEET, GIST, BRTARY.
	(May) In response to the application for the OCCHS facility on Lloyd Street, staff
	requested direction from the Board of Aldermen. The Board of Aldermen requested
	that staff schedule a discussion of the Lloyd/Parker Street extension as it relates to the
	health center project.
	(June) Staff presented alternatives and cost estimates for connecting Lloyd Street to
	North Greensboro Street, including Parker Street extension, Willard Street extension,
	and the railroad spur. It was the consensus of the Board to not take any action on this
	matter.
	(August) Board member proposed that staff and TAB consider a connection between

DATE	ACTION
	Lloyd and North Greensboro. The Board took no action on this matter.
1994	The Board of Aldermen adopted the Connector Roads Plan Concept for the Northern Transition Area. The connector road configuration for Wexford remained the same as previously adopted (MOTION: SHETLEY; SECOND: ANDERSON; AFFIRMATIVES: NELSON, MARSHALL, KINNAIRD, SHETLEY; NOES: GIST, BRYAN).  The Board of Aldermen approved the CUP for Williams Woods. The Williams Woods subdivision included the extension of Wyndham Drive from Cates Farm to Wexford and the connection of Autumn Drive (MOTION: MARSHALL; SECOND: BRYAN; AFFIRMATIVES: KINNAIRD, NELSON, MARSHALL, ANDERSON, SHELTLEY, GIST, BRYAN).  Lake Hogan Farms subdivision approved. Includes north-south connector road, street
	connection to Old NC 86, street stub-outs to east (2) and west (1) to un/underdeveloped properties (MOTION: ANDERSON; SECOND: SHETLEY; AFFIRMATIVES: KINNAIRD, NELSON, MARSHALL, ANDERSON, SHETLEY, GIST, BRYAN).
1995	The Board of Aldermen approved the connection between Stratford Drive and Cates Farm Road with five conditions: town staff to monitor traffic on Cates Farm Road/Stratford Drive and Wyndham Drive, input traffic data into model to validate results of traffic model; traffic speed be closely monitored and enforced by Police Department, with traffic management measures taken to reduce speeds if necessary; town re-evaluate the arterial connector between Old 86 and Homestead Road for inclusion on the state transportation improvement program; the following signs be installed (4-way stop at Pathway and Cates Farm, 3-way stop at Rock Garden and Garden Cates, 4-way stop at Rock Garden and Cates Farm, 4-way stop at Autumn and Cates Farm, 4-way stop at Tramore and Stratford, and 2-way stop at Autumn and Stratford; undulations be installed as follows: 2 on Cates Farm, with one between Pathway Drive and Garden Gate and one between Garden Gate and Autumn Drive, and 2 on Stratford Drive to be located between Autumn Drive and Tramore (MOTION: SHETLEY; SECOND: MARSHALL; AFFIRMATIVES: KINNAIRD, MARSHALL, SHETLEY, ANDERSON; NOES: NELSON, GIST, BRYAN)  Representatives of the Wexford neighborhood forwarded to the town a petition for traffic calming devices along Stratford Drive.
	Sunset Creek subdivision approved. Street connection to un/underdeveloped property to north included (MOTION: MARSHALL; SECOND: SHETLEY; AFFIRMATIVES: KINNAIRD, MARSHALL, SHETLEY, ANDERSON, GIST, BRYAN; ABSENT: NELSON)
1996	The Board of Aldermen adopted the Residential Traffic Management Plan on June 11, 1996. The Carrboro Transportation Advisory Board began to discuss revisions to the Connector Road Policy such as design standards and connections between residential, institutional, and commercial uses [Need action] (November) The Carrboro TAB requested that text amendments to the Land Use Ordinance to clarify the need for consistency with the Connector Roads Policy and Plans. The TAB discussed assimilating a map and list of connector roads in the Town of Carrboro
1997	Wexford residents met with town staff and administration to discuss traffic calming devices along Stratford Drive. Petition forwarded to TAB for review.  (January) The TAB discussed amendments to the Land Use Ordinance in the following
	sections: Article XIV Section 15-214 (c) Coordination with Surrounding Streets; Section 15-217 (a) and (b) General Layout of Streets. Language within these sections

DATE ACTION required the connection of all residential streets, discouraged the use of curved roads and cul-de-sacs. (February) The TAB discussed language in the Land Use Ordinance that would not allow cul-de-sacs unless it was otherwise impracticable. (March) The TAB recommended amendments to the Land Use Ordinance. The TAB objective was "to ensure that the Board of Aldermen understands that the Land Use Ordinance should be consistent with the Connector Roads Policy." The Board of Aldermen held a worksession to discuss revisions to the Connector Roads Policy and amendments to the Land Use Ordinance. The Board of Aldermen requested a public hearing be set on these revisions. (April) The Board of Aldermen approved traffic calming improvements for Stratford Drive, including: temporary chicanes on "north" Stratford Drive and "south" Stratford Drive, painted crosswalk near the clubhouse, painted crosswalks and multi-way stops at the Stratford/Tramore and Stratford/Autumn intersections. A schedule to monitor for effectiveness was also established. Additional traffic calming was advised, or the closure of Stratford Drive until a second connection (via Wyndham Drive or Colfax, or another street to the west) was made to Homestead Road if any of three conditions occurred related to 85<sup>th</sup> percentile speeds or maximum traffic volume (MOTION: ZAFFRON; SECOND: CALDWELL; AFFIRMATIVES: NELSON, CALDWELL, ANDERSON, BRYAN, GIST, MCDUFFEE, ZAFFRON). (May) The Board of Aldermen discussed draft revisions to the Connector Roads Policy and set a public hearing for August 17, 1997. The Board of Aldermen debated whether cul-de-sacs should be allowed in the Land Use Ordinance. The Board made three suggestions at this meeting: refer to Belmont, North Carolina Land Use Ordinance in regard to specific roadway length requirements, provide clarifying language for "stop" signs that were addressed under the proposed subsection (H) to Section 15-217, and restate 15-217 (b) to say, "To the extent practicable, all roads shall be interconnected. Cul-de-sacs are not encouraged unless topography or adjacent properties does not allow a design that would make an interconnecting road possible..." (June) The Town held a Neighborhood Forum to discuss draft revisions to the Connector Roads Policy, Land Use Ordinance, and Town Code. A number of comments were made at this meeting regarding cul-de-sacs and connectivity. (August) The Board of Aldermen held a public hearing to discuss comments from the Neighborhood Forum and staff recommendations for the Land Use Ordinance. The Board approved revisions to the Connector Roads Policy, which required all new roads to be connected no matter what classification. The Board also sent proposed revisions to the Land Use Ordinance to the Planning Board for their review. These revisions dealt with Section 15-214 (a) and (c) as well as Section 15-217 (b) (MOTION: ZAFFRON; SECOND: SHETLEY; AFFIRMATIVES: NELSON, ANDERSON, CALDWELL, MCDUFFEE, SHETLEY, ZAFFRON; NOE: GIST). The Planning Board recommended adoption of the amendment to the Land Use Ordinance that related to street layouts. (September) The Board of Aldermen held a public hearing on amendments to the Land Use Ordinance. The Board adopted the following language in Section 15-217 (a) to the

DATE	ACTION
	extent practicable, all roads shall be interconnected. Cul-de-sacs shall not be used
	unless the topography of the land does not allow a design that would make an
	interconnecting road practicable (MOTION: ZAFFRON; SECOND; MCDUFFEE;
	AFFIRMATIVES: NELSON, ZAFFRON, MCDUFFEE, ANDERSON, SHETLEY; NOES: GIST,
	CALDWELL).
	(October) The TAB reviewed the CUP for the Carrboro Greens Project. The site plan
	showed a cul-de-sac subdivision, with no connections to the east or north. The design
	would not comply with the newly approved requirements within the Carrboro Land Use
	Ordinance (Section 15-217{a}) unless the developer could prove that there is no
	practical means to make a road connection. The TAB delayed a decision until their next
	scheduled meeting.
	(November) The TAB discussed how a proposed moratorium on the Northern
	Transition Area would affect the Carrboro Greens CUP. The TAB voted to table action
	on the Carrboro Greens Project until the Board of Aldermen lifted the moratorium.
	After evaluating temporary chicanes, the decision was made to install (3) speed humps
	along Stratford Drive.
1998	Carrboro Greens subdivision permit application denied by the Board of Adjustment
2220	because project does not include street connection to southern property line. Applicant
	appeals. Town decision is upheld by Superior Court.
1999	(August) Following monitoring of speed/volume, two additional speed humps were
1,,,,	installed on Stratford Drive. A monitoring strategy was established.
	(September) The TAB held a joint review session with the Planning Board and
	Appearance Commission on the Carrboro Greens CUP and a proposed LUO text
	amendment. The TAB supported the staff recommendation regarding Carrboro Greens
	and further supported the change to Subsection 15-217(a).
	The developer of the Horne Hollow property provides the Town with the latest
	proposal. The development involves the creation of three lots using the minor
	subdivision process. The minor subdivision process does not involve the creation of
	any new public streets; however, the street connections linking the two portions of
	Autumn Drive can be completed.
	(November) The staff presented a general report to the Board of Aldermen concerning
	the Autumn Drive connection and requested to receive guidance on how to address
	road connectivity within the minor subdivision process. The Board of Aldermen
	referred this matter to staff, TAB, and Planning Board for further study and analysis to
	look at alternative traffic scenarios, with and without an Autumn Drive connection, that
	satisfy the Land Use Ordinance and ameliorate traffic effects.
-	Hanna Ridge subdivision is approved. Street stub-out to the Adams' tract is required
	(MOTION: MCDUFFEE; SECOND: ZAFFRON: AFFIRMATIVES: NELSON, BROUN,
	· ·
2000	CALDWELL, GIST, MCDUFFEE, SPALT, ZAFFRON).  (January) The TAB held a public meeting with residents who lived in the vicinity of the
2000	
	proposed connection. The TAB requested that staff provide a traffic analysis that
	included accident and speeding data in the vicinity of the proposed connection.
	(February) The staff presented the traffic analysis to the TAB at their February 10,
	2000 meeting. The TAB made a recommendation following the staff presentation and

DATE ACTION

citizen input. The TAB recommendation was to connect the two Autumn Drives with a bicycle and pedestrian facility until such time the staff completes a comprehensive study of the connection for vehicular traffic.

The staff presented a report to the Planning Board at their February 17, 2000 meeting. The Planning Board made a recommendation following the staff presentation and citizen input. The Planning Board recommendation was to support the Autumn Drive connection but delay final action until adequate resolution to pedestrian safety is found.

(March) The Board of Aldermen held a public hearing on the Autumn Drive connection to receive citizens' comments March 7, 2000. The Planning Staff recommended to the Board of Aldermen the following changes to the Autumn Drive connection: a "hooked" neckdown traffic-calming design with a 20-foot pavement cross section, and a five-foot sidewalk along the north side; a three-way stop intersection at Stratford Drive and Autumn Drive, Downing Court and Autumn Drive, Autumn Drive and Barington Hills Drive, and a four-way stop intersection at Barington Hills Drive and Bruton Drive; and the use of traffic calming devices such as speed humps be added to the Autumn Drive connection into the Barington Hills subdivision if traffic speeds warrant the use of such devices based on criteria established with the Board's adopted Residential Traffic Management Plan.

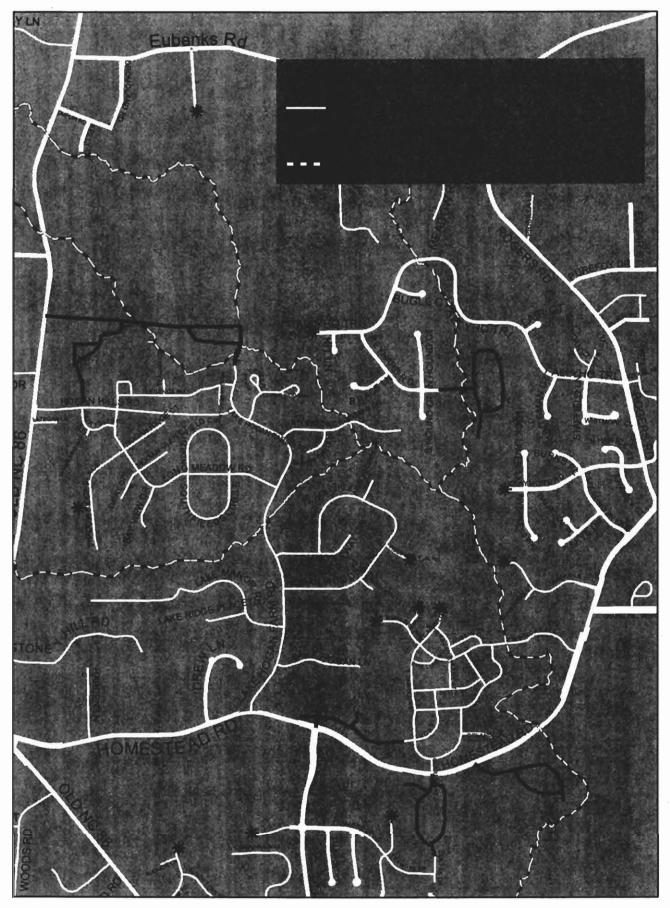
The Board of Aldermen voted in support of the Autumn Drive connection at the March 21, 2000 meeting with the following specification: the connection will consist of a "hooked" neckdown traffic-calming device with a 20-foot pavement cross section and a five-foot sidewalk along the north side which will be paid for by the developer of the Horne Tract; that traffic control devices for this connection will include: a three-way stop intersection at Stratford Drive and Autumn Drive, Downing Court and Autumn Drive, Autumn Drive and Barington Hills Drive, and a four-way stop intersection at Barington Hills Drive and Bruton Drive; that traffic-calming devices such as speed humps shall be included in the Autumn Drive connection into the Barington Hills subdivision based on criteria established within the Board's adopted Residential Traffic Management Plan prior to the opening of the connection; that a barricade accommodating emergency traffic be placed to obstruct vehicular traffic on Autumn Drive at the entrance to Barington Hills and the facility be striped as a pedestrian and/or bikeway until adequate pedestrian facilities with least impact are provided in Barington Hills at no cost to Barington Hills residents; and that sidewalks be constructed along Autumn Drive in the Barington Hills subdivision and on Barington Hills Drive with no costs to the residents (MOTION: DOROSIN; SECOND: SPALT; AFFIRMATIVES: BROUN, DOROSIN, MCDUFFEE, NELSON, SPALT, ZAFFRON. NOES: GIST).

2001 Smith Middle School Athletic Fields. Includes reservation for future Seawell school connector road (Motion: SPALT; Second: MCDUFFEE; AFFIRMATIVES: BROUN, MCDUFFEE, GIST, NELSON, SPALT, ZAFFRON, ABSENT: DOROSIN

Jones Ferry Park and Ride Lot – Extension of Old Fayetteville Road (Motion: ZAFFRON; SECOND: BROUN; AFFIRMATIVES: NELSON, BROUN, DOROSIN, GIST, MCDUFFEE, SPALT, ZAFFRON

Rose's Walk at University Lake (formerly Morgan Ridge). Street connection between Old Fayetteville Road and Berry hill Drive, satisfied by building bridge over Tom's Creek, is required (Motion: GIST; SECOND: BROUN; AFFIRMATIVES: NELSON, BROUN, DOROSIN,

DATE	ACTION
	GIST, HERRERA, MCDUFFEE, ZAFFRON).
2002	Tramore West approved by the Board of Adjustment at western terminus of Tramore
	Drive. Street connection to the under/undeveloped property west of this project is
	included (MOTION: KRUTER; SECOND: MARSHALL; AFFIRMATIVES: COLLINS, KRUTER,
	ELLESTAD, RING, ISRAELSON, MARSHALL; ABSENT: SHEPHERD, CHILTON, DINGFELDER)
2003	(October) The Board of Aldermen received a report on the Pathway Drive and Tripp
	Farm connector roads. The Board voted that the Pathway Drive and Tripp Farm Road
	Connections to the Horace Williams Tract be removed from the Town's Connector
	Roads Plan. (MOTION: BROUN; SECOND: ZAFFRON: AFFIRMATIVES: BROUN, DOROSIN,
	GIST, HERERRAL, MCDUFFEE, ZAFRON, NELSON
	Winmore VMU approved. Street connections include stub-outs to north (2), south (3) and west (1)
	(MOTION: GIST; SECOND: BROUN; AFFIRMATIVES: BROUN, DOROSIN, GIST, HERERRA,
	MCDUFFEE, ZAFFRON NOES: NELSON).
2005	(August) Carrboro Connector Roads Plan is modified by adding a connector road between
	Merritt Mill Road and Brewer Lane. (Motion: MCDUFFEE; Second: BROUN; AFFIRMATIVES:
-	BROUN, CHILTON, HERRERA, MCDUFFEE, ZAFFRON, NELSON NOES: GIST).
	High School #3 – Connection of Tar Hill Drive to Rock Haven Road. (Motion: ZAFFRON; Second: GIST; AFFIRMATIVES: NELSON, BROUN, GIST, HERERRA, MCDUFFEE, ZAFFRON
	ABSENT: CHILTON).
2006	Jones Property at LHF. Street connection to Hogan Hills Road as well as Lake Hogan
2000	Farms Road Extension (MOTION: ZAFFRON; SECOND: HAVEN-O'DONNELL;
	AFFIRMATIVES: CHILTON, BROUN, COLEMAN, GIST, HERERRA, HAVEN-O'DONNELL,
_	ZAFFRON).
2007	Ballentine subdivision approved. Street connection to Hogan Hills Road, as well as
	Lake Hogan Farms Road Extension and new street to serve subdivision, Twin Creeks
	Park and property to the east (Motion: ZAFFRON; Second: BROUN; AFFIRMATIVES:
	CHILTON, BROUN, COLEMAN, GIST, HERERRA, HAVEN-O'DONNELL, ZAFFRON).
	Elementary School #10 approved. Street connection/construction of northern terminus
	of Lake Hogan Farms Road (with Eubanks Road) (Motion: COLEMAN; SECOND:
	HERRERA; AFFIRMATIVES: CHILTON, BROUN, COLEMAN, GIST, HERERRA, HAVEN-
	O'DONNELL ABSENT: ZAFFRON).



This map is not regulatory. The verification of existing stub outs and a determination for street connections is made in the course of reviewing applications for development

# SUMMARY SHEET OF STAFF AND ADVISORY BOARD RECOMMENDATIONS

#### MAJOR MODIFICIATION TO CONDITIONAL USE PERMIT FOR CLAREMONT SUBDIVISION, PHASE IV & V

	STAFF RECOMMENDATIONS
Staff Recommendations (w/ Advisory Board support where applicable):	Explanation: Staff recommendations, primarily related to LUO compliance, are represented by #s 1-15 below. If an advisory board voted to 'support' the staff recommendation, then such board is listed after staff in the left-hand column.  Recommendations
Staff, TAB, AC, PB, EAB	1. The continued affordability of the units (lots 71, 72, 73, 74, 75, 78, 79, 80, 81, 82, 86, 87, 88, 93, 94, 95) must be specified in the Homeowner's Association documents per the provisions of Section 15-182.4 of the Land Use Ordinance. These documents must be approved by the Town Attorney prior to construction plan approval.
Staff, TAB, AC, PB, EAB	2. Certificates of Occupancy for each of the five (5) bonus 'market-rate' units may not be issued until such time as the corresponding affordable units (lots 71, 72, 73, 74, 75, 78, 79, 80, 81, 82, 86, 87, 88, 93, 94, 95) is constructed and offered for sale or rent for an amount consistent with the language found in Section 15-182.4 of the Town of Carrboro Land Use Ordinance.
Staff, TAB, AC, PB, EAB	3. That the applicant must obtain a driveway permit from NCDOT prior to construction plan approval.
Staff, TAB, AC, PB, EAB	4. That if a CLOMR for the proposed walkway beneath the Homestead Road bridge is necessary, then it must be received prior to the approval of the Construction Plans. The LOMR, if necessary must be received prior to the recording of the final plat for Phase IV of Claremont.
Staff, TAB, AC, PB, EAB	5. If necessary, that all state and federal 401 and 404 permits be obtained prior to construction plan approval.

Staff, TAB, AC, PB, EAB	<ol> <li>Additional width for the easement be provided in the greenway for the area north of the bridge where steps may need to be installed due to the steep slope of the area.</li> </ol>
Staff, TAB, AC, PB, EAB	7. That flexibility be allowed in the execution of the street tree planting plan (subject to the approval of the public works and the planning department), such that the combination of existing and proposed trees along all publicly dedicated streets in Claremont meet the street tree requirements of Section 15+315 of the Land Use Ordinance and that the final arrangement is such that 1/3 <sup>rd</sup> of the street trees proposed for this purpose are evergreen.
Staff, TAB, AC, PB, EAB, ESC	8. That the Homestead Road buffer and screening layout be incorporated into the Construction Plans.
Staff, TAB, AC, PB, EAB	9. That the applicant shall provide to the Zoning Division, prior to the recordation of the final plat for the project or before the release of a bond if some features are not yet in place at the time of the recording of the final plat, mylar and digital abbuilts for the stormwater features of the project. Digital as-builts shall be in DXF format and shall include a base map of the whole project and all separate plan sheets. As-built DXF files shall include all layers or tables containing storm drainage features. Storm drainage features will be clearly delineated in a data table. The data will be tied to horizontal controls.

Staff, TAB, AC, PB, EAB	10. That the developer shall include detailed stormwater system maintenance plan, specifying responsible entity and schedule. The plan shall include scheduled maintenance activities for each unit in the development, (including cisterns, bioretention areas, swales, check dams, and irrigation pond), performance evaluation protocol, and frequency of self-reporting requirements (including a proposed self-reporting form) on maintenance and performance. The plan and supporting documentation shall be submitted to Town engineer and Environmental Planner for approval prior to construction plan approval. Upon approval, the plans shall be included in the homeowners' association documentation.
Staff, TAB, AC, PB, EAB	11. The prior to Construction Plan approval, the developer provide the necessary easements for all the bio-retention basins.
Staff, TAB, AC, PB, EAB	12. That prior to Construction plan approval, a soil scientist (or other qualified engineers/personnel) provide the appropriate information that the seasonal water table is at least two (2) feet below the bottom of the basins per NCDENR "Best Management Practice" manual.
Staff, TAB, AC, PB, EAB	13. That fire flow calculations and building-sprinkler design (as required) must be submitted and approved by the Town Engineer and Town Fire Department prior to construction plan approval.
Staff, TAB, AC, PB, EAB	14. That the applicant submit a Voluntary Annexation Petition prior to final plat approval.
Staff, TAB, AC, PB, EAB	15. That the applicant receive(s) CAPs from the Chapel Hill Carrboro City Schools District pursuant to Article IV, Part 4 of the Land Use Ordinance, prior to construction pan approval.

New Recommendation: Staff	16. On the final plat, the street right-of-way for the two connections to the Carolina North Property be dedicated right-of-way, but that no improvement (ie. grading, paving, curbing etc.) within these portions of the right-of-way be completed.
New Recommendation: Staff	17. That a payment-in-lieu be paid the Town of Carrboro for a portion of the greenway that connects to the Carolina North Property. This payment-in-lieu will be of the developer's estimate to construct the greenway.
New Recommendation: Staff	18. On the final plat, a sixteen (16) foot public access and maintenance easement that will connect to the Carolina North Property be dedicated.
New Recommendation: Staff	19. During construction plan review, the developer will discuss with staff and consider alternative designs for constructing the project's greenway, in conjunction with recommendations for the Bolin Creek Greenway conceptual design if they are available at the time.

ADVISORY BOARD COMMENTS / RECOMMENDATIONS		
Additional Advisory Board Comments & Recommendations:	Explanation: Comments and recommendations solely from advisory boards follow. If a comment involves LUO interpretation, then the applicable LUO section(s) are noted parenthetically. Otherwise, the Board may wish to consider comments in the context of public health, safety, or welfare fludings. Staff generally does not endorse nor refute comments from advisory boards.  Recommendations	
EAB	Agrees with the applicant's proposal to not pave the stub outs to the UNC property line because we concur with UNC conservation plans and desire to see the area remain undisturbed indefinitely.	
EAB	<ol> <li>Request that the applicant provide screening at the property border at the southwestern corner to address headlight impacts on adjacent properties.</li> </ol>	

### ATTACHMENT J - 5

EAB	3.	Does not believe that this project should receive full recreational allowance for the playfield under a power line, or for the recreational amenities across Homestead Road because of difficult access.
EAB	4.	Appreciate the payment in lieu offer to support a greenway crossing.
EAB	5.	Prepare and share a LEED for Neighborhood Checklist to clarify the sustainability features included in the project.

**EAB** 

- 6. With regards to the greenway plan, we offer the following comments.

  I. That the applicant follow greenway trail guidelines as presented in the Town's Recreation and Parks Master Plan (RPMP), to
  - in the Town's Recreation and Parks Master Plan (RPMP), to include:
    - a. That during construction plan development, the following RPMP guidelines be enforced by Town staff
      - i. "Grades should be contoured to avoid steep topography where feasible. Grades should be no steeper than 5% (3% when developing unpaved facilities). Should topography exhibit steeper slopes, the use of switchbacks should be employed to maintain a maximum slope of 10%. Grade should undulate gently, provide natural drainage and eliminate tiring monotonous segments."
      - ii. "Alignment should follow the existing topography and maintain shallow gentle curves. Avoid long straight segments and sharp angular turns over 50 degrees. Take advantage of natural drainage features to minimize the need for major drainage modifications."
  - II. The final construction plans should incorporate design recommendations provided by Greenways, Inc. as part of the Bolin Creek Greenway Concept Plan development.
  - III. Please consider as an alternative a tunnel for the greenway to cross Homestead Road because of safety concerns and creekside environmental sensitivity, including forest impacts.
  - IV. Since much of the proposed alignment is within designated stream buffers, it is recommended that the applicant generally follow draft provisions in the Water Quality Buffer ordinance during construction phase of the greenway trail. It is further and specifically recommended that the applicant agree to
    - a. Put in and rigorously supervise compliance with tree protection fencing during construction of the greenway trail; this fencing should not automatically be assumed to allow clearing of the full 30' easement width for the entire corridor. The cleared corridor should be limited during construction to allow for reasonable construction and maintenance vehicle access, for example with occasional turnouts. Replanting of trees should be considered if warranted after construction.
    - b. Where the greenway easement intersects the stream buffer, follow draft Town stream buffer requirements for non-perpendicular stream buffer crossings. Include the careful design and grading of the greenway installations to: maximize diffuse flow, nutrient removal and erosion protection, minimize adverse effects on aquatic life and habitat, and protect water quality to the maximum extent practical.
    - c. For the section running east/west from lot 10 downslope to the floodplain, please grade the trail and add sinuosity to reduce the risk of erosive velocities and increase the trail useability, in light of the relatively steep slope. Please expand the easement as needed in this section to accommodate a more sinuous trail. The greenway easement should in no place be less than the width (30') of the sewer easement, and wider as needed.
    - d. The plans are contradictory with regard to finished surface of the greenway, indicating in places both concrete and pervious (aka permeable) pavement. We recommend that the finished surface not be shown on final CUP plans, and be finalized in construction plan phase based on pending recommendations from greenway conceptual planning projects being pursued

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TAB	7. Because of the expected pedestrian traffic across Homestead Road, between the two phases of this development, we feel there must be a safe crossing of Homestead. We therefore recommend two sets of crosswalks with flashing lights, signage, and small refuge islands on Homestead: one located at the intersection of Homestead and Claremont and one located at the intersection of Homestead and "Street 1".
TAB	8. That the Town accept a payment-in-lieu for the southern portion of the greenway (past the "T" intersection as shown on the plans) and that the applicant provides an easement for the location of a bridge for a creek crossing once the bridge location is agreed upon and finalized.
TAB	9. That the road connection to Colfax Road remains as shown on the plans.
TAB	10. That the applicant extends the pavement and dedicate public right-of-way to the end of the property on the two stubouts to the UNC property. While it is not necessary to have curb and gutter or sidewalk, these connections to the UNC property need to be kept open for bicyclists and hikers to have access to that property.
TAB	11. That the applicant increase the greenway easement on the Claremont property to 30 feet wide, including the area on the north side of Homestead.
TAB	12. That the applicant increase the buffer between the alley and the homes in Wexford and provide a dense screen. The TAB found merit in the idea presented by one of the neighboring residents to reconfigure the southernmost portion of the alley such that some of the townhomes are moved south of the alley between the alley and the Wexford neighborhood, providing a buffer.
TAB	13. That the developer install traffic calming devices on streets "A" and "B" to discourage high-speed or cut through traffic.
PB	14. That the developer provide a Type A screen that includes both a fence and evergreen vegetation between the Krasnov property and the driveway at the southern end of the property.
PB	15. That there should be a safe pedestrian crossing across Homestead Road provided at Claremont Drive.

## ATTACHMENT J - 8

PB	16. Does not see the need for constructing the southern portion of the greenway trail on the west side of Bolin Creek and would instead like the developer to share in the cost of building a bridge across the creek to connect to a greenway system to be built on the east side.
PB	17. In addition to the playfield, a high-quality children's playground with play equipment be included in Phase 4 or 5 of the subdivision.
РВ	18. The developer commit to the reservation of land for transit facilities in anticipation of the transformation of Homestead Road into a multi-modal urban thoroughfare.

#### STAFF REPORT

TO:

Board of Aldermen

DATE:

January 27<sup>th</sup>, 2009

PROJECT:

Major Modification to Claremont AIS CUP- Phase IV & V

**APPLICANT** 

and OWNERS:

Parker Louis, LLC 180 Providence Road Chapel Hill, NC 27514

**PURPOSE:** 

A major modification to the original Conditional Use Permit allowing two additional phases for property located at 1001

Homestead Road.

**EXISTING ZONING:** 

R-20 = 24.79 acres; R-15 = 13.35 acres

TAX MAP NUMBER:

7.109..16D and 7.109..17

LOCATION:

1001 Homestead Road

TRACT SIZE:

38.14 acres (1,661,516 sf)

**EXISTING LAND USE:** 

single-family residence on tax map number 7.109..17

PROPOSED LAND USE:

26.100, Major subdivision consisting of the following uses:

1.111, single family detached 1.321, multi-family townhouses

**SURROUNDING** 

LAND USES:

North: Homestead Road

South: R-15, Wexford Subdivision, Phase VI

West: R-15, single-family residential

East: R-20, vacant (Carolina North Property)

**ZONING HISTORY:** 

R-15 and R-20 since 1988

#### **ANALYSIS**

#### **Background, Concept Plan Development**

#### **Background**

Parker Louis, LLC, as represented by Phil Post and Associates has submitted an application for a Major Modification of the original Conditional Use Permit (CUP) for Claremont Subdivision, Phase I, II, and III for the construction of ninety-six (96) additional lots located at 1001 Homestead Road. The Major Modification of the Conditional Use Permit, if approved, would allow the creation of twenty-seven (27) townhouses in four (4) buildings and sixty-nine (69) single-family lots. The subject property is a R-15/R-20 mixed zoning district containing 38.14 acres (1,661,516sf) and is listed on the Orange County Tax Map as numbers 7.109..16D and 7.109..17.

#### Concept Plan Development

Before formal plans were submitted, the applicant prepared a concept plan as required by Section 15-50 of the LUO. The conceptual design process requires the designer to consider primary and secondary constraints on the site prior to locating structures or lots. The existing site has one single-family residence on the property with the rest of the property being open fields, hardwoods and pines. It slopes to the east where it meets with Bolin Creek, which meanders along the eastern property line.

During concept plan review, staff requested the design be modified to: 1) better preserve the mixed hardwood areas; 2) preserve the existing single-family residence. After several reviews, the applicant revised the lot layout to better accommodate the preservation of the mixed hardwoods and the single-family residence.

The applicant provided staff with the required, written narrative addressing the fourteen (14) design objectives of Section 15-50.

#### Density, Affordable Housing, Size-restricted Units

#### Density, Affordable Housing

The overall permissible density on the site is calculated using the adjusted gross density provisions of Section 15-182.3 Of the LUO. This method reduces the amount of total density permitted based upon the amount of certain site features such as steep slopes, rock formations, and utility easements. In the case of Claremont Subdivision, Phase IV and V, this adjustment reduced the gross area used in the density calculation by 318,580 sf, yielding a permissible density of 75 units (40 units within the R-20 zoning district and 35 units within the R-15 zoning district).

Using the Residential Density Bonus provisions of Section 15-182.4, the applicant is permitted to build up to 150 % of the base density for the zoning district. Utilizing this provision, the maximum permissible density is 113 units. Of all the bonus units provided, at least one-half of them must remain affordable per the provisions of Section 15-182.4. Claremont, Phase IV and V is taking advantage of the Residential Density Bonus by

building sixteen (16) affordable units and have chosen to only build five (5) market-rate units. The sixteen (16) affordable units are providing 16.66% (LUO recommends 15% minimum) of the total proposed density and these affordable units are located in townhouses.

Section 15-182.4 requires that the applicant provide assurance that the affordable units will remain affordable per the provisions of the ordinance. For this reason we require the applicant to identify and define the terms by which this agreement will be honored. To meet the requirements of the LUO, a condition must be placed on the permit specifying that the *continued* affordability of the units (lots 71, 72, 73, 74, 75, 78, 79, 80, 81, 82, 86, 87, 88, 93, 94, 95) must be specified in the Homeowner's Association documents. These documents must be approved by the Town Attorney prior to construction plan approval, as represented by the following condition:

• The continued affordability of the units (lots 71, 72, 73, 74, 75, 78, 79, 80, 81, 82, 86, 87, 88, 93, 94) must be specified in the Homeowner's Association documents per the provisions of Section 15-182.4 of the Land Use Ordinance. These documents must be approved by the Town Attorney prior to construction plan approval.

Additionally, the developer will transfer the sixteen (16) affordable units to The Orange Community Housing and Land Trust per Section 15-182.4 of the Land Use Ordinance.

Further, a condition must be placed on the permit stating that a 'certificate of occupancy' for the 5 bonus 'market-rate' units may not be issued until such time as the 16 affordable units (lots 71, 72, 73, 74, 75, 78, 79, 80, 81, 82, 86, 87, 88, 93, 94, 95) are constructed and offered for sale or rent for an amount consistent with the language found in Section 15-182.4 of the Town of Carrboro Land Use Ordinance as represented by the following condition:

• Certificates of Occupancy for each of the five (5) bonus 'market-rate' units may not be issued until such time as the corresponding affordable unit (lots 71, 72, 73, 74, 75, 78, 79, 80, 81, 82, 86, 87, 88, 93, 94, 95) is constructed and offered for sale or rent for an amount consistent with the language found in Section 15-182.4 of the Town of Carrboro Land Use Ordinance.

#### Size-Restricted Units

Per Section 15-188, every residential subdivision containing more than twenty-one units shall be developed so that 15% of the dwelling units (du's) contain not more than 1100 sf and 10% of the du's are not larger than 1350 sf. However because this project provides a number of affordable housing units that exceeds 85% of the maximum available through the density bonus, it is exempt from these regulations (Section 188(j)).

CONCLUSION – The project meets all the requirements of the Land Use Ordinance pertaining to density, affordable housing density bonus and size-restricted units, subject to the conditions mentioned above.

#### Connectivity, Streets, Traffic Calming

#### Connectivity

In guiding Carrboro's growth, Town policy and ordinances support the development of an interconnected matrix of public streets. Section 15-214 of the Land Use Ordinance (LUO) requires new subdivisions to tie into anticipated streets outside the development, thereby providing "connectivity" to the Town's public road system. To this end, Claremont, has provided street connectivity to Colfax Drive and provided a "stub-out" to the adjacent property to the west.

In accordance with Section 15-214 of the LUO, street connectivity to the Carolina North property shown on sheet S-25 of the CUP plans is within compliance. The developer may make a case to the Board of Aldermen as to why these connector streets to the UNC should not be installed. The applicant has provided a letter from UNC as justification for not providing the stub-outs to the UNC property (Attachment L).

#### Streets

All proposed streets are built according to the public street standards of Article XIV of the LUO. Each public street is shown with curb and gutter, sidewalks (on at least one side of the street), the correct pavement and R/W width.

It should be noted that the developer has used alternative design standards for Street C and Street 3 within these phases of the development. Per the LUO, the developer has demonstrated the environmental benefits for this alternative in the road standards (Attachment M).

Additionally, the developer has construction "street B" and "street 2" to subcollector road standards when these streets are designated as local streets per the LUO. The developer has stated that the need to construct these roads to subcollector road widths versus local road widths is due to the installation of utilities.

A private alley is located behind the townhouse lots in the western quadrant of the site. This private one-way alley has a pavement width of 14' and provides twenty-six (26) parking spaces for use by the townhouses.

CONCLUSION – The project meets all the requirements of the Land Use Ordinance pertaining to street improvements. In regard to street connectivity, staff would recommend that the Advisory Boards make a recommendation in regard to either constructing or not constructing the two stub-outs to the Carolina North property.

#### Traffic Analysis, Pedestrian/Bicycle Facilities, Parking

#### Traffic Analysis

The 2003 NCDOT traffic survey states that Homestead Road has an average of 7000 vehicle trips per day near this site. The Traffic Impact Statement (TIS) prepared by Philip Post and Associates estimates that the Claremont project will create approximately 888 trips per day (Attachment N). Note that this estimate, prepared in February 2007, is

K-5

based on a development with 94 dwelling units; the proposed development now has 96 dwelling units.

The TIS also estimates the AM and PM peak-hour trips at three intersections (Homestead/High School, Homestead/Old NC 86). The TIS states that a change in the level of service is not anticipated due to project traffic at the Homestead/High School and Homestead/Old NC 86 intersections, and notes that NCDOT is making improvements to the Homestead-High School intersection (including turn lanes and a traffic signal).

NCDOT has reviewed the Claremont site plan. For the entrance/exit to eastern portion of the subdivision (30 single-family lots) a right turn in lane will be installed and a dedicated left turn in lane will be installed. This proposed intersection will generated 300 trips per day (Attachment N).

The other main entrance will align with the existing entrance to Claremont Subdivision, Phase I, II & III. This entrance will have a right turn in lane while headed east on Homestead Road and a dedicated left turn in lane while headed west on Homestead Road. This intersection is expected to generate 530 trips per day. This subcollector road (Claremont Drive) will connect to the existing Colfax Drive (Wexford Subdivision, Phase VI) and it is anticipated to generate 58 trips per day thru this connection.

The applicant has not yet received a driveway permit from NCDOT. Because of this, the following condition is recommended:

• That the applicant must obtain a driveway permit from NCDOT prior to construction plan approval;

#### Pedestrian/Bicycle Facilities

Sidewalks will be installed on both of all subcollector streets and one side of local streets. These sidewalks will be 5' wide in width. The sidewalk on western side Claremont Drive will extend to the Colfax Drive. Additionally, accessibility ramps and striped crosswalks are provided at all street crossings.

Along Homestead Road, a proposed 5' concrete sidewalk meanders throughout the Homestead Road Protective Buffer. This sidewalk will be within a fifteen (15) foot public access/maintenance easement and intersect with the greenway trail at the eastern portion of the property.

The proposed public greenway will be constructed along Bolin Creek. This greenway will be 10 feet in width and be located within a 16 foot width public access/maintenance easement. The developer will construct a bridge beneath the existing bridge on Homestead Road in order to connect to the existing greenway with Phase I, II & III. This bridge has been conceptually approved by the NCDOT engineer and has also been reviewed by Sungate Design Group. This bridge will be approximately 10 feet in width and constructed of wood.

Since the proposed walkway beneath the Homestead Road bridge may affect the regulatory floodplain, it may be required to obtain a Conditional Letter of Map Revision

(CLOMR) from FEMA. If a CLOMR is required, then when construction is completed a Letter of Map Revision (LOMR) will be necessary. Because of the expected delays in FEMA's processing of these requests and because the Town is responsible for maintaining a viable Flood Insurance Program the following condition is proposed.

 That if a CLOMR for the proposed walkway beneath the Homestead Road bridge is necessary, then it must be received prior to the approval of the Construction Plans. The LOMR, if necessary must be received prior to the recording of the final plat for Phase IV of Claremont.

If the construction of the greenway bridge is deemed to impact the "Waters of the United States" and jurisdictional wetlands, then the applicant must obtain the applicable state and federal permits. The following condition is recommended:

• If necessary, that all state and federal 401 and 404 permits be obtained prior to construction plan approval.

The construction of the greenway just north of the bridge in Phase I, II and III of Claremont may require steps due to the steep slope of this area. Staff would recommend additional width in easement for this section of the greenway due to the possible construction of steps. Because of this, the staff recommends the following condition:

• Additional width in the easement be provided in the greenway for the area north of the bridge where steps may need to be installed due to the step slope of the area;

The construction of the greenway from the t-intersection adjacent to Bolin Creek to where is terminates at the Carolina Commons property has been discussed between the developer and town staff. This discussion was about whether to construct this portion of the greenway because there will be no "supposed" development in this portion of Carolina Commons and in essence, the greenway would be leading to nothing. The developer has offered the option of not constructing this portion of the greenway, but offering the town the money to construct this portion of the greenway for future greenway projects. The developer has stated that the money offered to the town would be for the developer's cost of constructing the greenway and not a bid for the town to have it constructed.

#### **Parking**

Per section 15-291 of the LUO, single family and townhouse units must provide parking on their respective lots sufficient to accommodate two cars. The single-family residences will have sufficient driveways to provide parking for two vehicles in addition to the typical two-bay garage. As for the townhouses, the affordable units will have a driveway to accommodate one car and have use of the parking spaces off the private alley. The market value townhouses will have a two-bay garage off the front of them, but will also be able to accommodate two cars within the driveway.

CONCLUSION – The project meets all the requirements of the Land Use Ordinance pertaining to connectivity traffic analysis, pedestrian/bicycle facilities and parking.

Additionally, staff recommends that the Advisory Boards discuss and make a recommendation of whether they support or not support the non-construction of the greenway to the Carolina North property and instead receive a payment in lieu to be used to future greenway projects.

## <u>Tree Protection, Street Trees, Landscape Plans, Homestead Road Buffer, Screening</u> and Shading

#### Tree Protection,

The applicant has shown on the plans the removal of 39 "large" trees, of mixed species, which include Sweet Gum, Poplars, Maples, Oaks and Pines, none of these are considered rare. Large trees as defined by the LUO have a diameter of 18 inches or greater and are to be retained whenever possible (15-316). Due to a majority of this property being former farmland, few trees will be removed for the construction of either the single-family homes or the townhouses. The removal of the 49 large trees is necessary for the construction of roads and detention basins. A tree removal justification letter has been provided (Attachment O).

#### Street Trees

Section 15-315 of the LUO provides guidelines for the planting and retention of trees adjacent-to and within street R/W's where an offer of dedication has been made to the Town. The landscape plan proposes these trees be laid out primarily within the R/W. Additionally, the Town's policy is to require that  $1/3^{rd}$  of all such trees be evergreen. While the proposed berm plantings are primarily evergreen, the street tree plantings are all deciduous. For these reasons, the following condition is recommended:

• That flexibility be allowed in the execution of the street tree planting plan (subject to the approval of public works and the planning department), such that the combination of existing and proposed trees along all publicly dedicated streets in Claremont meet the street tree requirements of Section 15-315 of the Land Use Ordinance and that the final arrangement is such that 1/3<sup>rd</sup> of the street trees proposed for this purpose are evergreen.

#### Homestead Road Buffer and Screening

Section 15-312 requires that developments adjacent to Homestead Road to preserve an undisturbed Protective Buffer that is a minimum of 50' in width and an average of 100' in width. Further, this Section requires that a Type A screen be provided on the development side of this buffer in places where the existing vegetation is insufficient. The developer has provided this landscaping plan as an attachment and not within the plans themselves. Staff would recommend that this landscaping be included with the CUP plans.

 That the Homestead Road buffer and screening layout be incorporated into the CUP plans prior to the Public Hearing;

#### Shade Trees in Parking Areas

Section 15-317(b) of the LUO requires that parking lots provide shading over at least 20% of the vehicle accommodation area. The parking spaces off the private alley is the only area where a "parking lot" is provided on these phases of Claremont and surpasses the required 20% shading requirement (providing 88% shading requirement).

CONCLUSION – The project meets all the requirements of the Land Use Ordinance pertaining to tree protection, street trees, landscaping, screening, and shading, subject to the inclusion of the condition regarding the landscaping buffer along Homestead Road be incorporated into the CUP plans.

#### Drainage, Grading, Erosion Control and Phasing

#### Drainage

Section 15-263 of the LUO establishes stormwater management criteria that must be met for any project requiring a CUP. In particular the applicant must meet stormwater runoff standards with respect to water quality and quantity and must demonstrate that the project will not cause upstream or downstream damages to other properties. The Town Engineer has reviewed the drainage design for the proposed project and has determined that the design meets the requirements of the Land Use Ordinance with respect to drainage.

The Claremont property drains into Bolin Creek. Excess stormwater generated by the new impervious surfaces (roads, sidewalks, roofs, etc) is to be collected by a configuration of catch basins and yard inlets. These conveyances direct the water into one of three wet detention basins. In addition, there will be eleven (11) individual bio-retention basins located behind various lots throughout the subdivision. The reasoning for these individual basins is because these lots do not drain to any of the three large basins.

Per the LUO, these basins are designed to accommodate a 25 year storm event (minimum) and have vertical outlet pipes that allow at least three feet of water to accumulate prior to water entering the outlet. Settling forebays, are components of this system, supplementing water quality treatment by allowing large particles to settle prior to reaching the main detention area. Furthermore, the applicant has designed the stormwater system to ensure that all impacted areas drain directly into a stormwater treatment facility. In doing so, the applicant ensures that the objectives of Section 15-268(a) of the LUO are met by treating the water prior to it exiting the site.

The Town's requires sediment to be removed from stormwater runoff prior to its leaving the site. Carrboro's policy is the removal of 85% (minimum) of Total Suspended Solids (TSS) for new stormwater management systems. The Claremont stormwater system is designed to fulfill this requirement. In short, 85% of the TSS will be removed from the water prior to its being released into Bolin Creek. Periodic maintenance is required to preserve the effectiveness of such systems.

In addition, relative to the Town satisfying state requirements pertaining to the National Pollutant Discharge Elimination System (NPDES) Phase II permit, the following conditions are required on the permit:

16.9

- That the applicant shall provide to the Zoning Division, prior to the recordation of the final plat for the project or before the release of a bond if some features are not yet in place at the time of the recording of the final plat, Mylar and digital as-builts for the stormwater features of the project. Digital as-builts shall be in DXF format and shall include a base map of the whole project and all separate plan sheets. As-built DXF files shall include all layers or tables containing storm drainage features. Storm drainage features will be clearly delineated in a data table. The data will be tied to horizontal controls.
- That the developer shall include detailed stormwater system maintenance plan, specifying responsible entity and schedule. The plan shall include scheduled maintenance activities for each unit in the development, (including cisterns, bioretention areas, swales, check dams, and irrigation pond), performance evaluation protocol, and frequency of self-reporting requirements (including a proposed self-reporting form) on maintenance and performance. The plan and supporting documentation shall be submitted to Town engineer and Environmental Planner for approval prior to construction plan approval. Upon approval, the plans shall be included in the homeowners' association documentation.

There are two outstanding review comments from Sungate that have not been addressed to date. The first comment is related to easements being shown and labeled for all the bioretention basins. Per Sungate's comment, one of the bio-retention basins appears to be located outside of an easement and on a private lot.

The second comment is related to the bio-retention basins. According to NCDENR "Best Management Practice" manual, the seasonal high water table needs to be at least two (2) feet below the bottom of the basin and to date, the developer has not provided this information. In order to comply with this comment, the developer will require a soil scientist to bore each of these locations to verify that the water table is not two feet below each of the proposed basins.

With this being said, staff would recommend the following recommendations:

- That prior to Construction Plan approval, the developer provide the necessary easements for all the bio-retention basins.
- That prior to Construction Plan approval, a soil scientist (or other qualified engineers/personnel) provide the appropriate information that the seasonal water table is at least two (2) feet below the bottom of the basins per NCDENR "Best Management Practice" manual.

#### Grading

Installation of Claremont's road and stormwater systems require a substantial amount of clearing and grading. Section 15-261 of the LUO, requires that to the extent practicable, all developments shall conform to the natural contours of the land and natural drainageways shall remain undisturbed.

16-10

#### Stream Buffers

Per the LUO and the adopted "Stream Buffers of the Northern Transition Area" map, two areas of stream buffers are identified on the western portion of the property. The majority of these regulated stream buffers are on the Carolina North property. These two stream buffers are within the private open space of the property and will remain undisturbed. There is a substantial stream buffer located in the eastern portion of the property- along Bolin Creek. This portion of the stream buffer is outside the development portion of Claremont and will remain in private open space of the subdivision.

#### **Erosion Control**

Substantial site disturbance increases the importance of the Erosion Control plan. Also considering the compact design, the grading plan must be competently executed during construction in order for the stormwater system to function properly. Claremont is proposing a simple system of sediment basins and silt fences to manage erosion during construction. The Erosion Control Plan has been reviewed and approved by Orange County Erosion Control.

#### **Phasing**

The project will be two phases, but the developer intends to complete the construction of the infrastructure at one time (i.e. installation of sewer, water, roadways etc). Phase one will be the townhouse/single-family residences while phase two will be the 27 single-family residences.

CONCLUSION – The project meets all the requirements of the Land Use Ordinance pertaining to Drainage, Grading and Erosion Control and Phasing.

#### Utilities, Fire Safety, Lighting and Refuse Collection

#### Utilities

The water and sewer plans have been reviewed by OWASA and meet with their general satisfaction. These plans will be reviewed further by OWASA during construction plan review.

Regarding electric, gas, telephone and cable television utilities, the applicant has submitted letters by the respective providers indicating that they can serve the development. Per Section 15-246 of the LUO, the plans specify that all electric, gas, telephone, and cable television lines are to be located underground in accordance with the specifications and policies of the respective utility companies.

#### Fire Safety

Fire hydrants are located within the public R/W and are spaced such that every building will be no more than 500 feet from a hydrant (Section 15-249). The plans have been reviewed by the Town Fire Marshall and meet with his general approval.

Fire flow calculations and building-sprinkler design (as required) must be submitted and approved by the Town Engineer and Fire Department prior to construction plan approval. A condition to this effect shall be entered onto the permit.

• That fire flow calculations and building-sprinkler design (as required) must be submitted and approved by the Town Engineer and Town Fire Department prior to construction plan approval.

#### Lighting

Section 15-242 requires adequate lighting of buildings and facilities to assure public safety. Section 15-243 requires all such lighting, excluding public street R/W lighting, to be controlled in height and intensity. Fixtures are to be no more that 15' in height and the illumination level must not exceed .2 footcandles at the property line.

The proposed lighting plan for the project includes sixteen (16) new street lights spaced evenly throughout the development; these fixtures are not regulated by Section 15-243. Instead, they fall under existing Town policy pertaining to public R/W's.

#### Refuse Collection

Trash collection and recycling services will utilize roll-out containers. Waste management during construction will require the applicant obtain an Orange County Solid Waste Permit which requires that construction materials be segregated for recycling. Orange County is responsible for enforcement of the permits.

CONCLUSION – The project meets all the requirements of the Land Use Ordinance pertaining to utilities, fire safety, lighting, and refuse collection.

#### **Open Space, Recreation**

#### Open Space

Per the provisions of 15-198, every residential development is required to set aside at least 40% of the total area of the development in permanent open space. If the project is providing affordable housing, Section 15-182.4(c) allows the developer to make reductions in the open space requirement equal to twice the land area consumed by the affordable units, up to a maximum reduction of 10%. Claremont has taken advantage of this reduction in open space due to providing affordable units, but is still providing 39.92% open space.

Note that during the concept plan phase of the project, primary and secondary conservation areas as defined by 15-198 are identified and prioritized for protection prior to the locating of the building envelope. For this reason, the Bolin Creek, its FEMA regulated flood plain and its surrounding steep slopes provide the largest area of contiguous open space for the proposal. Other smaller open space areas are interspersed throughout the development.

#### Recreation

The proposed mix of single family and townhouses combine to require 1036 recreation points, per Section 15-196 of the LUO. The applicant is using the existing recreation amenities in Phase, I, II, III to meet the recreation requirements of these two phases.

In addition, 78,036 sf of play field area [as required by Section 15-198(d)] that is located in the Duke Power easement in the western portion of the property is being provided- the required play field area is 70,000 sf.

CONCLUSION – The project meets all the requirements of the Land Use Ordinance pertaining to Open Space and Recreation.

#### **Miscellaneous**

#### Vernacular Architectural Standards

Per the requirements of Section 15-177, Architectural Standards for Major Subdivision, the applicant has addressed the required standards by providing to the Town both a design narrative and some representative building elevations of both the single family houses and the townhouses. Refer to the letter for further clarification (Attachment P).

#### Voluntary Annexation

The Town typically requests that a Voluntary Annexation Petition be submitted prior to Final Plat Approval. Because of this the following condition is recommended:

• That the applicant submit a Voluntary Annexation Petition prior to final plat approval.

#### **CAPS**

Per Article IV, Part 4 of the LUO, the applicant must receive the required Certificate(s) of Adequacy of Public School Facilities (CAPS) from the Chapel Hill Carrboro City Schools District prior to construction plan approval. Because of this the following condition is recommended:

That the applicant receive(s) CAPs from the Chapel Hill Carrboro City Schools
District pursuant to Article IV, Part 4 of the Land Use Ordinance, prior to
construction plan approval.

The applicant conducted a Neighborhood Information Meeting on October 10th, 2007.

CONCLUSION – The project meets all the requirements of the Land Use Ordinance pertaining to Architectural Standards.

#### STAFF RECOMMENDATION:

Town Staff recommends that the Board of Aldermen consider the major modification, decide whether to support and/or modify any of staff's recommendations as related to the Major Modification to the Conditional Use Permit application at 1001 Homestead Road, subject to the following recommendations/conditions:

1. The continued affordability of the units (lots 71, 72, 73, 74, 75, 78, 79, 80, 81, 82, 86, 87, 88, 93, 94, 95) must be specified in the Homeowner's Association documents per the provisions of Section 15-182.4 of the Land Use Ordinance.

- These documents must be approved by the Town Attorney prior to construction plan approval.
- 2. Certificates of Occupancy for each of the five (5) bonus 'market-rate' units may not be issued until such time as the corresponding affordable unit (lots 71, 72, 73, 74, 75, 78, 79, 80, 81, 82, 86, 87, 88, 93, 94, 95) is constructed and offered for sale or rent for an amount consistent with the language found in Section 15-182.4 of the Town of Carrboro Land Use Ordinance.
- 3. That the applicant must obtain a driveway permit from NCDOT prior to construction plan approval.
- 4. That if a CLOMR for the proposed walkway beneath the Homestead Road bridge is necessary, then it must be received prior to the approval of the Construction Plans. The LOMR, if necessary must be received prior to the recording of the final plat for Phase IV of Claremont.
- 5. If necessary, that all state and federal 401 and 404 permits be obtained prior to construction plan approval.
- 6. Additional width for the easement be provided in the greenway for the area north of the bridge where steps may need to be installed due to the step slope of the area.
- 7. That flexibility be allowed in the execution of the street tree planting plan (subject to the approval of public works and the planning department), such that the combination of existing and proposed trees along all publicly dedicated streets in Claremont meet the street tree requirements of Section 15-315 of the Land Use Ordinance and that the final arrangement is such that 1/3<sup>rd</sup> of the street trees proposed for this purpose are evergreen.
- 8. That the Homestead Road buffer and screening layout be incorporated into the Construction Plans.
- 9. That the applicant shall provide to the Zoning Division, prior to the recordation of the final plat for the project or before the release of a bond if some features are not yet in place at the time of the recording of the final plat, Mylar and digital as-builts for the stormwater features of the project. Digital as-builts shall be in DXF format and shall include a base map of the whole project and all separate plan sheets. As-built DXF files shall include all layers or tables containing storm drainage features. Storm drainage features will be clearly delineated in a data table. The data will be tied to horizontal controls.
- 10. That the developer shall include detailed stormwater system maintenance plan, specifying responsible entity and schedule. The plan shall include scheduled maintenance activities for each unit in the development, (including cisterns, bioretention areas, swales, check dams, and irrigation pond), performance evaluation protocol, and frequency of self-reporting requirements (including a proposed self-reporting form) on maintenance and performance. The plan and supporting documentation shall be submitted to Town engineer and Environmental Planner for approval prior to construction plan approval. Upon approval, the plans shall be included in the homeowners' association documentation.
- 11. That prior to Construction Plan approval, the developer provide the necessary easements for all the bio-retention basins.
- 12. That prior to Construction Plan approval, a soil scientist (or other qualified engineers/personnel) provide the appropriate information that the seasonal water table is at least two (2) feet below the bottom of the basins per NCDENR "Best

14-14

- Management Practice" manual. Any substantial design changes will require the approval of the Board of Aldermen (with possible public hearing) per the provisions of 15-64 of the LUO.
- 13. That fire flow calculations and building-sprinkler design (as required) must be submitted and approved by the Town Engineer and Town Fire Department prior to construction plan approval.
- 14. That the applicant submit a Voluntary Annexation Petition prior to final plat approval.
- 15. That the applicant receive(s) CAPs from the Chapel Hill Carrboro City Schools District pursuant to Article IV, Part 4 of the Land Use Ordinance, prior to construction plan approval.



#### THE UNIVERSITY OF NORTH CAROLINA AT CHAPEL HILL

Facilities Planning & Construction University Property Office Tel. (919) 966-3296 Fax (919) 966-3297 Campus Box 1060 103 Airport Dr. Chapel Hill, NC 27599-1060 Jannice Ashley, University Property Officer

July 18, 2008

Adam Zinn Zinn Design Build 180 Providence Road, Suite 1-B Chapel Hill, NC 27514

Re: University Property Adjacent to Claremont Phase II, Homestead Rd., Carrboro, NC

Dear Mr. Zinn:

You have requested information from the University in connection with your submittal for Claremont Phase II to the Town of Carrboro and the Town's requirement for you to construct access to adjacent properties.

The University has conducted an extensive planning process for Carolina North and at this time, it is planned that development for the next 50 years will be concentrated on previously disturbed areas of the site which are located within the Town of Chapel Hill. An important base study in this planning effort was the Ecological Assessment that was conducted for the entire property (please see <a href="http://research.unc.edu/cn/ecological\_assessment.pdf">http://research.unc.edu/cn/ecological\_assessment.pdf</a> for a copy of the report). This assessment identified the Bolin Creek corridor as an area that was more suitable for conservation than development. Based on that assessment, the University has no plans to develop any of the Carolina North property on the west side of Bolin Creek, including the area of property that is adjacent to your proposed development, in the foreseeable future. Therefore, it is our view that any vehicular connections to that area would be both unnecessary and counter to the findings of the Ecological Assessment, and it would be the University's preference that any planned stub outs in the Claremont project not be constructed to the property line. Please note, however, that we do plan to coordinate with the Town of Carrboro to incorporate greenway trails into our overall Carolina North planning.

Please let me know if you require any additional information.

Singerely,

Iannice Ashley

Director, University Property Office

cc: Bruce Runberg, Assoc. Vice Chancellor for Facilities Planning & Construction Mary Jane Nirdlinger, University Planner

John P. Evans, Executive Director, Carolina North

Steve Stewart, Town Manager, Town of Carrboro

PHILIP POST & ASSOCIATES

500204EX07.K

Date: March 3, 2008 Revised: May 23, 2008

#500204.01

# Statement of Justification Claremont Phase 4 and 5 NCDOT "SAG" Sight Distance Design Procedures

Whereas LUO, Appendix C, Section C-1 states the NCDOT Manual may be used where there is a "demonstrable environmental benefit"

<u>Whereas</u> the applicant believes, and therefore states, that using the NCDOT Manual will have substantial benefits, including long-term environmental benefits, for Street C and Street 3 in Phase 4 and Phase 5 of Claremont AIS Subdivision.

Therefore, the applicant presents the following information.

- The NCDOT Manual will allow the grade of Street C to be raised about 2 feet.
- The NCDOT Manual will allow the grade of Street 3 to be raised between 2 feet and 3 feet.
- The raising of these two streets will require less grading, less cutting and filling and less land disturbance, less erosion and more preservation of existing vegetation than would otherwise occur.
- A rough quantification shows that the raising of the two streets will save approximately 3,000 cubic yards of grading, 13,700 square feet of land disturbance, 84 cubic feet of eroded soil material that will not be washed away and the saving of 8,000 square feet of existing natural tree vegetation.
- The raising of Street C will result in a better ending grade to tie to the undeveloped property to the west, which will, in the future, result in less land disturbance whenever Street C is extended westward.
- The grade of future houses along Street C and Street 2 will be closer to street grade than would otherwise have occurred, resulting in less steep driveways and less steep sidewalks/fewer steps to get from street grade to the front door of the dwelling. This will result, overall, in less land disturbance and grading on 13 lots: 31,32,33,34,14,15,16,17,18,24,28,29 and 30.
- A rough quantification of improved driveway grades is that the grade will improve from about a 18% grade to about a 12% grade on Street 3.
- •By raising the street grades, utility lines will not be as deep in "cut" into natural soils and rock as otherwise would occur. These utility lines include water, sanitary sewer, storm sewer, roof drains, electrical, CATV, telephone and gas. By being less deep into natural soils, there will be less land disturbance and less rock removal along the frontage of and entering onto each of the 13 above lots.

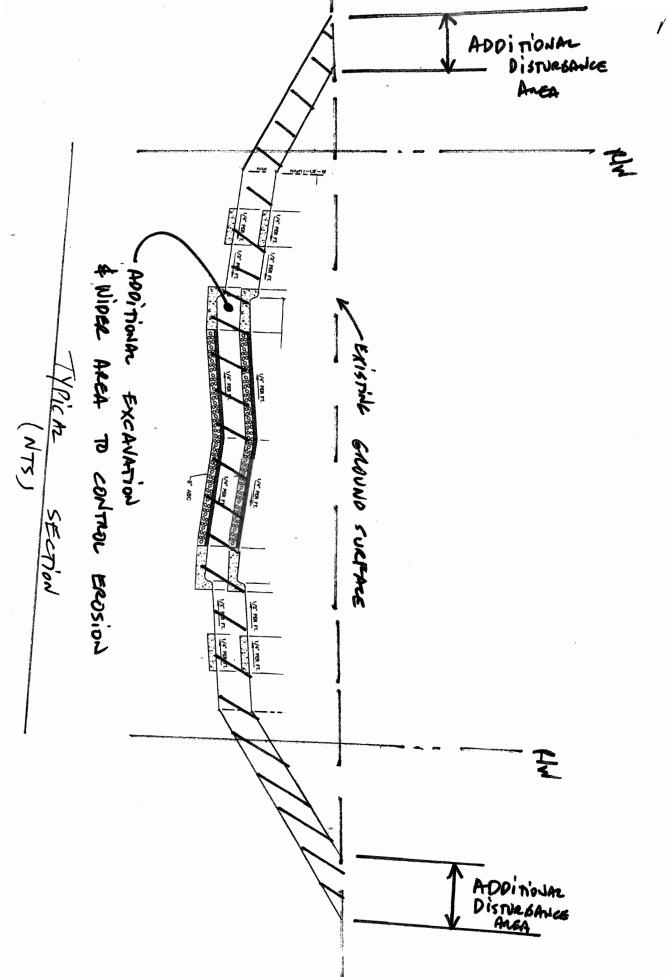


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ASSOCIATES

#### Conclusion

The developer believes that these are clear, important environmental benefits, stemming from less land disturbance, which involve less disturbance of natural vegetation, less cut and fill, less erosion, less grading, less rock removal, less digging of deep trenches for water, sewer, storm, electrical, telephone, CATV and gas lines. The developer respectfully requests that the NCDOT Manual be used for "SAG" stop condition design on Streets C and 3 in Claremont Phases 4 and 5.



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TRANSPORTATION IMPACT STATEMENT CLAREMONT PHASES 4 & 5 CARRBORO, NC 27510

Prepared for: Parker Louis LLC 180 Providence Road Chapel Hill, NC 27514

Prepared by:
Philip Post & Associates, Inc.
ENGINEERS/PLANNERS/SURVEYORS
401 Providence Road Suite 200
Chapel Hill, NC 27514

Job No: 500204

Date: February 18, 2007

ENGINEERS PLANNERS SURVEYORS

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PHILIP **POST** ઇ **ASSOCIATES** 

#### Claremont- Phases 4 and 5

A) Traffic Impact- Claremont Phases 4 & 5 consists of 26 townhouse units and 68 detached, single family units, a total of 94 units.

Expected new trip generation will be 888 trips per day.

B) Connections to Existing Roadways – Upon construction, there will be three (3) new connection points onto existing roadways.

The eastern-most section of single family development will access Homestead Road at a new intersection point that has been approved as to safety and sight distance by NCDOT. We expect the 30 single family lots served by this new intersection to generate 300 trips per day. This new intersection will be directly south of the old Hogan homeplace.

Another entrance will align with the approved Claremont Drive entrance onto Homestead Road that is presently under construction. We expect about 90% of the trips generated by the western-most section to access via this intersection, or about 530 trips per day. In addition, the street system in Claremont will connect to Colfax Drive, an existing subcollector street in Wexford Subdivision. We expect about 58 trips per day on Colfax to be generated by Claremont Ph 4 & 5.

Roadway Capacity and Safety Improvements – Under this project, capacity additions are slated for Homestead Road. Although the final details have not been provided by NCDOT, the capacity and safety improvements will generally consist of dedicated left turn lanes at both intersections for westbound traffic on Homestead Road, and at least one deceleration land for eastbound traffic on Homestead Road. In general, the expected improvements will result in a "3-lane" travelway along much of the frontage of the Claremont project, which is in exact accordance with NCDOT ultimate plans for Homestead Road.

New streets in Claremont Phase 4 & 5 will be provided with effective traffic calming features in the form of chicanes, stop signs, highly visible pedestrian cross walks, and other features to slow traffic speeds in the neighborhood.

Claremont Phase 4 and 5 has been planned so that traffic going to Colfax will have to come to a complete stop at a stop sign, and then make a 90 degree turn to access the street system in Claremont Ph 4 and 5. We believe these safety measures will provide the greatest amount of traffic calming as traffic enters or exits from Colfax Drive.

D) Pedestrian and Greenway Access- The new streets in Claremont Phases 4 and 5 will be provided with an extensive system of sidewalks. Claremont Drive/Street A and Street C and Street 1 will each have sidewalks on both sides.

(919) 493-2600

401 Providence Road, Suite 200

500204TS01.K



Street B and Streets 2 and 3 will each have 5' sidewalks on one side.

There will be a 5' public sidewalk all along the Homestead Road Frontage on the south side.

The 10' Bolin Creek Greenway Trail will be connected to the portion of the Trail currently under construction in Claremont Phases 1 and 2 and will be extended south along Bolin Creek, passing under the Homestead Rd./Bolin Creek Bridge, thence southward along the existing OWASA sewer easement. At the point where the sewer easement crosses to the east side of Bolin Creek, the 10' Greenway Trail will split-one leg proceeding due west into the Claremont Phases 4 and 5 and connecting to the neighborhood sidewalk system and one leg continuing downstream to terminate at the UNC property line. The 5' public sidewalk all along the Homestead Road frontage will also connect to this 10' Greenway Trail, downstream from where the new Greenway passes under Homestead Road.

This Greenway Trail alignment, with no on-grade crossing of Homestead Road, will be safe and will extend public access along the Bolin Creek corridor resulting in a Trail that extends from the UNC Horace Williams Tract all the way to the UNC Affordable Housing Tract, a distance of close to one mile.

E) <u>Transit</u>- Homestead Road is not currently served by Transit and, according to the Town of Chapel Hill transportation planners, there is no current proposal to add transit service to Homestead.

We think this is a mistake. The developers of Claremont have consistently urged public transportation planners to consider Homestead Road for transit service expansion, and the developers have met with Transportation planners to convey this sentiment. Until the public agencies that plan and extend service agree to act, there is very little that the Claremont developers can do, other that to urge in the strongest possible terms that transit be planned for this fast growing area of Carrboro/Chapel Hill.

PHILIP POST **ASSOCIATES** 

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# lemorandum

Date: July 27, 2007

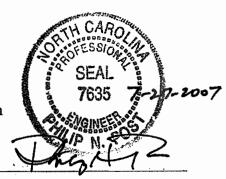
To: Whom it May Concern

From: Philip N. Post, P.E.- Philip Post & Associates

Re: Claremont Phases 4 & 5- Tree Removal Justification

Job No. 500204

401 Providence Road, Suite 200



Around the margins of construction on this 38 acre tract, we have identified 192 trees over 18" in diameter.

In addition, there are a large number of existing trees over 18" that we did not locate because they are within the hardwood preservation areas and are not close to the margins of new construction.

Out of the 192 trees located, we propose to remove 27 trees or about 14% of the trees located.

Out of the 27 trees to be removed, eleven (11) trees are pines or gums, which are not considered to be rare and are extremely fast growing in this locale. Sixteen trees are maple, poplar or oak hardwoods.

In sum, we are proposing to remove sixteen (16) hardwoods out of the 192 trees located, a removal rate of about 8%.

The trees are being removed for required road right-of-way, or for required sewer easements, or required water quality ponds. None of the trees removed are on future lots or recreation areas.

Therefore the 8% of trees that are being removed are to accommodate essential and required infrastructure.

We believe that tree disturbance has been carefully minimized, and removal has been limited to 16 hardwoods, and this small number of trees is essential in order to comply with Town requirements for infrastructure.

(919) 493-2600

#### CLAREMONT PHASE II CONDITIONAL USE PERMIT

#### **GENERAL DESIGN STANDARDS**

#### FOR ARCHITECTURALLY INTEGRATED SUBDIVISION

Claremont Phase II, much like Claremont I, will pay great detail to creating site design and architectural features of the individual homes and townhomes that will enhance Carrboro's unique appeal. The primary builder in the subdivision, Zinn Design Build, will be responsible for tying the site and home features together to create a unique and diversified balance.

The design criteria that was utilized to design both single-family homes and townhouse façades and elevations incorporate the unique styles of Parker Louis, the developer, and Zinn Design Build, the neighborhood's primary builder. The builder sought to give each unit diverse architectural elements to produce unique architectural elevations. Every home and townhouse incorporates a unique vernacular genre that weaves through Carrboro's past and present.

#### 1. LANDSCAPE AND SITE

Over 40% of the site is set aside in open space to maximize the preservation of existing wooded areas and open fields. The buildings are located outside of the environmentally sensitive areas and are arranged in two distinct buildable areas that maximize the continuity of the open space. Bolin Creek's meandering waterway is kept well away from the development.

A 100-foot average buffer provided along Homestead Road will screen the rear façades of the homes that back up to Homestead. In addition, landscaping will help soften the rear façades of homes that border Homestead Road.

Front porches will be the focal point of the home's façades with dormers, balconies, bays and metal roofs accessorizing the exterior. In most cases, garages will be recessed from the main façade allowing the front porch to visually dominate. Garages will be set back at least 17 feet from the right-of-way.

The townhomes will be located on the western side of the property and will incorporate a back alley system. This will allow front façades to be especially attractive with small porches, windows and doors dominating. A mix of materials on the exterior further improves the appearance by breaking up the mass into smaller segments.

Mechanical equipment will be screened with landscaping, fences, or other enclosures. The use of low retaining walls constructed with stone or brick will also be utilized for single-family homes and/or townhomes where necessary.

Sidewalks will connect the driveway to the front entrance and will vary in material (stone or brick). In addition, Claremont will have an extensive trail system that will take neighbors safely to the neighborhood amenities and beyond.

Exterior lighting will not have an impact on adjoining properties. Street lights will be designed with full cut-off fixtures so as not to project light above the horizontal plane. Full

cut-off fixtures will also be provided in the townhome parking lots. These lights will not spill additional foot-candles onto neighboring residences. The only lighting on the town-houses will be porch lighting at the front and rear entrances.

#### 2. CONTEXT

Claremont Phase II may have upwards of 15 different models. Exterior features include wraparound front porches, dormers, metal roofs, transoms, sidelites, columns, and screen porches. The color and materials of each home will be carefully coordinated w/neighboring homes so each is unique in its finished product.

#### 3. BUILDING DESIGN ELEMENTS

#### **Porches**

All of the single-family homes in the project will include porches that will be the focal point of the front façade. The designs of the homes will be diverse and will incorporate many of Carrboro's vernacular standards. Porches will span between 30-70% of the front façade with the use of differing columns, flooring and lighting to individualize the home.

#### Roofs

Roof pitches on both the single-family homes and townhomes range from 7/12 to 12/12. This will allow for diversity by producing slight overhanging eaves, eaves with gables that help to form intricate elements such as eave brackets, and dormers upon roofs that produce more light and air within the home. Metal roofs will also be used to create a material change and keep in line with classic vernacular style.

#### Windows

Windows are primarily vertical in design, with a vertical to horizontal ratio of approximately two to one. In some cases, smaller, more square windows may be used. Sidelites and transoms will also be used.

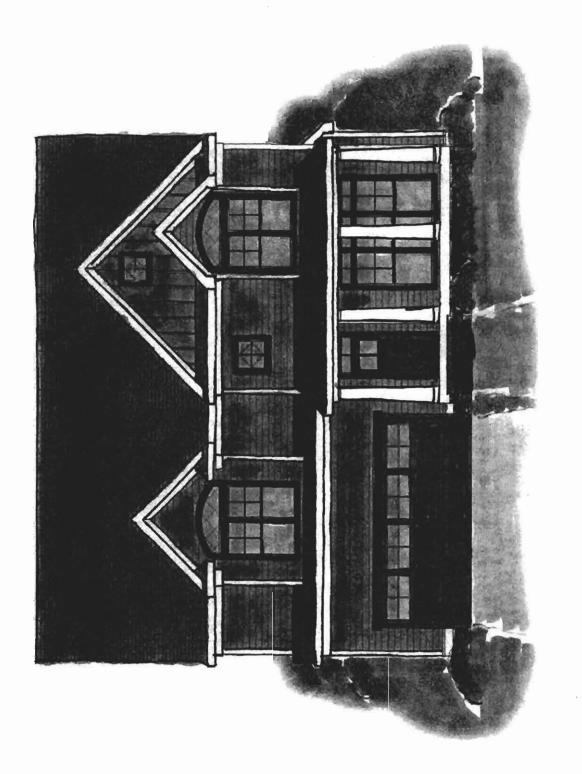
#### **Building Articulation**

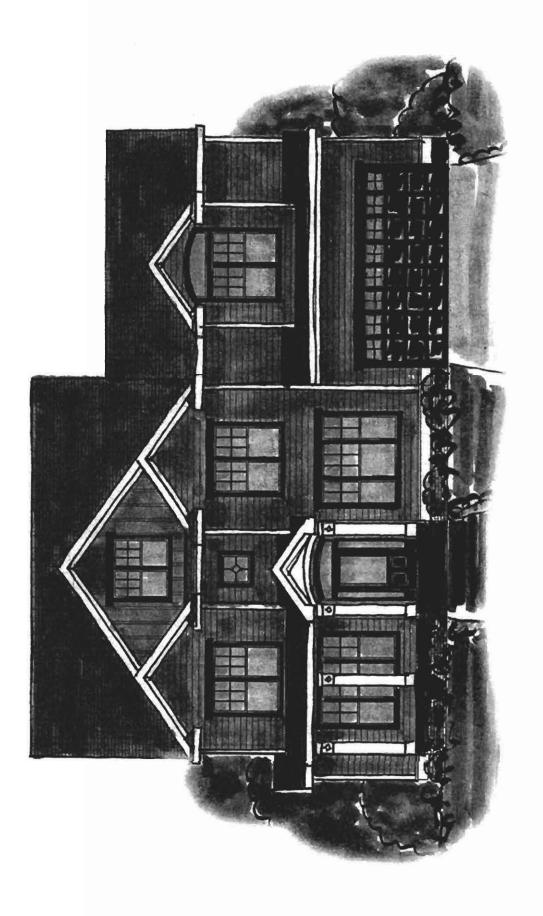
A variance of building materials will be used in Claremont Phase II. Examples include: horizontal siding, molded cedar shakes, and front porch walls constructed of brick or stone.

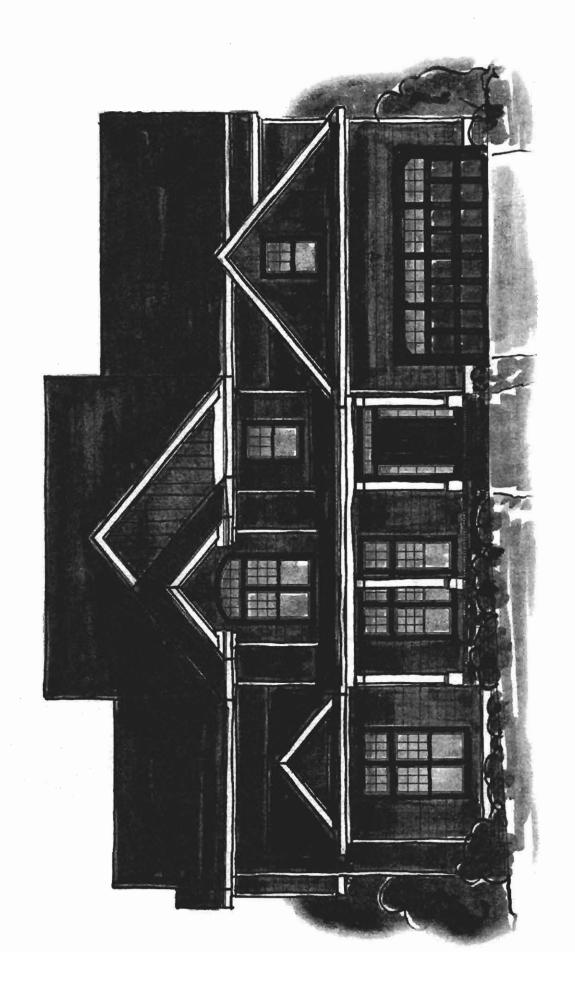
Garages will be set back from the front façades of each single family home. Garages for the townhomes will be located at the rear, accessed via an alleyway. Garage door styles will vary dependent of the style of the home, but promise not to be a deterrent to the front façade.

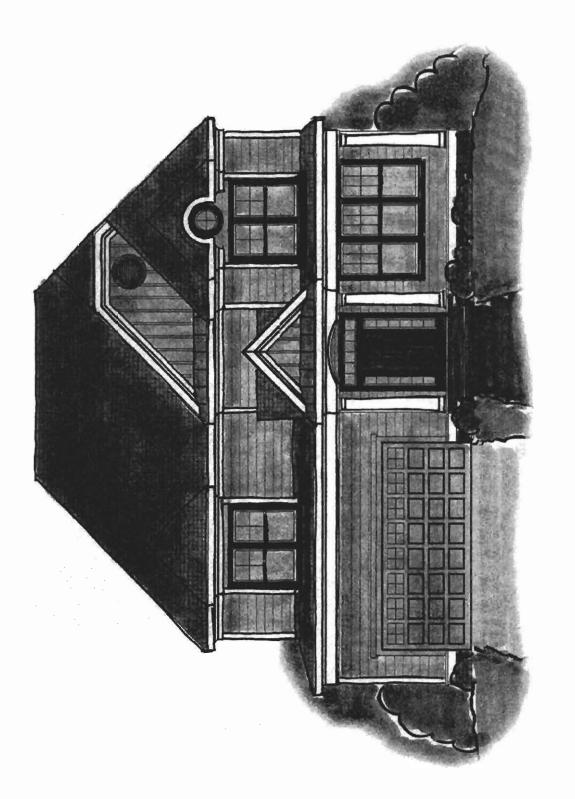
#### <u>Auxiliary Buildings and Structures</u>

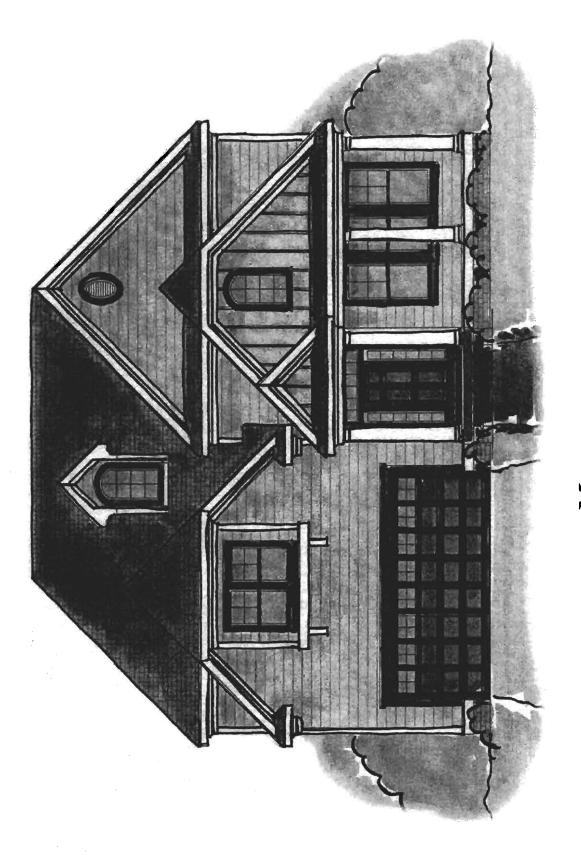
The design of any auxiliary buildings and structures, such as fences or landscaping screens will include the same building materials as the primary building. Restrictive covenants will require approval of any such improvement by the HOA or architectural review board.











# MANTEO

# LAND USE PERMIT APPLICATION



DATE: 2-15-2007		FEE: \$ 3,820.00
APPLICANT: PARKER LOUIS, L	.LC	OWNER: VELNA HOGAN ESTAGE OF PRESTON HOGAN
ADDRESS 180 PROJIDEJCE	ROAD	ADDRESS: 40 WILLIAM CREECH
CHAPE Hin, N	16 27514	CITY/STATE/ZIP
TELEPHONE/FAX:  PHONE: 493 - 0099 FAX	: 493 -7151	TELEPHONE/FAX: PHONE: FAX:
LEGAL RELATIONSHIP OF APPLICANT TO PROPER CONTRACT PURCHASE		TAX MAP(S), BLOCK(S), LOT(S): 7. 10916 117
PROPERTY ADDRESS:		PPROPSOED LAND USE & USE CLASSIFICATION:
HOMESTEAD ROAD		1.111 4 1.321
PRESENT LAND USE & USE CLASSIFICATION:		LOT AREA:
ZONING DISTRICT(S) AND AREA WITHIN EACH (inc	cluding Overlay Districts):	38.14 Acres 1,661,516 Square Feet
R20 24.79 AC; R	15 1355 AC	
# OF BUILDINGS TO REMAIN		GROSS FLOOR AREA
ONE SINGLE FAMILY D	w sicing	N/A- square feet
# OF BUILDINGS PROPOSED FOUR (4) TUWN HOUSE BUILDING	s; 68 S/F DOVERNINGS	GROSS FLOOR AREA (of proposed building or proposed addition)    N/A   square feet
	,	nt Subdivision Ph4+5
TYPE OF REQUEST	**INFORM	IATION REQUESTED (Refer to Attached Key)
SUBDIV. FINAL PLAT	1, 18, 19, 21, 23, 31, 33,	34, 36
X CONDITIONAL USE PERMIT (CUP)	1, 2, 5, 6, 7, 8, 9, 10, 11, 30, 32, 34, 35, 36	12, 13, 14, 15, 16, 17, 18, 20, 21, 22, 23, 24, 25, 26, 27 28, 29,
CUP MODIFICATION	SAME AS CONDITION	VAL USE PERMIT (CUP)
SPECIAL USE PERMIT (SUP)	1, 3, 5, 6, 7, 8, 9, 10, 11, 30, 32, 34, 35, 36	12, 13, 14, 15, 16, 17, 18, 20, 21, 22, 23, 24, 25, 26, 27 28, 29,
SUP MODIFICATION	SAME AS SPECIAL US	SE PERMIT (SUP)
ZONING PERMIT (Project)	1 7 8 0 10 11 12 13	14, 15, 16, 17, 18, 19, 20, 22, 23, 24, 25, 26, 27, 29, 30, 32, 34,
	35, 36	14, 15, 10, 17, 16, 19, 20, 22, 23, 24, 25, 20, 27, 29, 50, 52, 54,
ZONING PERMIT (Building) Residential Infill & Additions	35, 36	o see "Building Permit Review – Residences Only" checklist)
ZONING PERMIT (Building)	35, 36	
ZONING PERMIT (Building) Residential Infill & Additions SIGN PERMIT VARIANCE	35, 36 9, 10, 22, 24, 34, 36 (als	o see "Building Permit Review – Residences Only" checklist)
ZONING PERMIT (Building) Residential Infill & Additions SIGN PERMIT VARIANCE APPEAL	35, 36 9, 10, 22, 24, 34, 36 (also 1, 10, 13, 14, 17, 20, 36 4, 5, 10, 20, 29, 34, 36 A 4, 5, 36, Attachment B	o see "Building Permit Review – Residences Only" checklist)  Attachment A
ZONING PERMIT (Building) Residential Infill & Additions SIGN PERMIT VARIANCE	35, 36 9, 10, 22, 24, 34, 36 (als 1, 10, 13, 14, 17, 20, 36 4, 5, 10, 20, 29, 34, 36 A	o see "Building Permit Review – Residences Only" checklist)  Attachment A
ZONING PERMIT (Building) Residential Infill & Additions SIGN PERMIT VARIANCE APPEAL	35, 36 9, 10, 22, 24, 34, 36 (also 1, 10, 13, 14, 17, 20, 36 4, 5, 10, 20, 29, 34, 36 A 4, 5, 36, Attachment B	o see "Building Permit Review – Residences Only" checklist)  Attachment A



FILED Joyce H. Pearson Register of Deeds orange COUNTY, NC BY:

#### PREPARED BY AND RETURN TO:

TOWN CLERK
TOWN OF CARRBORO
301 West Main Street
CARRBORO, NORTH CAROLINA 27510

MB



#### ORANGE COUNTY NORTH CAROLINA

9779-47-1415 PB

## TOWN OF CARRBORO CONDITIONAL USE PERMIT GRANTED

Claremont Architecturally Integrated Subdivision

On the date(s) listed below, the Board of Aldermen of the Town of Carrboro met and held a public hearing to consider the following application:

APPLICANT: Parker Louis, LLC

OWNERS: Curtis Preston Hogan

RS: Curtis Preston Hogan and Florence Velna Hogan

PROPERTY LOCATION (Street Address): 1018 Homestead Road

TAX MAP, BLOCK, LOT(S): 7.109..16

PROPOSED USE OF PROPERTY: Major Subdivision consisting of the following uses: 1.111 (single-family detached) and 1.231 (duplex)

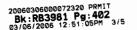
CARRBORO LANU USE ORDINANCE USE CATEGORY: 26.100

MEETING DATES: November 22, 2005

Having heard all the evidence and arguments presented at the hearing, the Board finds that the application is complete, that the application complies with all of the applicable requirements of the Carrboro Land Use Ordinance for the development proposed, and that therefore the application to make use of the above-described property for the purpose indicated is hereby approved, subject to all applicable provisions of the Land Use Ordinance and the following conditions:

 The applicant shall complete the development strictly in accordance with the plans submitted to and approved by this Board, a copy of which is filed in the Carrboro Town Hall. Any deviations from or changes in these plans must be submitted to the Development Review Administrator in writing and specific written approval obtained as provided in Section 15-64 of the Land Use Ordinance.

- If any of the conditions affixed hereto or any part thereof shall be held invalid or void, then this permit shall be void of no effect.
- 3. The continued affordability of the units (lots 52, 53, 60, 61, 62, 63, 64, 65, 66, 67, 68, 69) must be specified in the Homeowner's Association documents per the provisions of Section 15-182.4 of the Land Use Ordinance. These documents must be approved by the Town Attorney prior to construction plan approval.
- 4. Certificates of Occupancy for each of the twelve (12) bonus 'market-rate' units may not be issued until such time as the corresponding affordable unit (lots 52, 53, 60, 61, 62, 63, 64, 65, 66, 67, 68, 69) is constructed and offered for sale or rent for an amount consistent with the language found in Section 15-182.4 of the Town of Carrboro Land Use Ordinance.
- That prior to construction plan approval, bike lane striping is shown on Claremont's collector street.
- 6. That prior to allowing the use of roll-type curb in the subdivision, written authorization from the Town of Carrboro Public Works Director is required.
- 7. That the applicant must obtain a driveway permit from NCDOT prior to construction plan approval;
- 8. That, on the final plat, the applicant makes Offers of Dedication for the Homestead Road sidewalk, and, the Greenway Trail, (with their associated public pedestrian and bicycle easements) to the Town.
- 9. That the greenway trail as proposed for Claremont have a minimum pavement width of 10 feet consistent with the standards of AASHTO, NCDOT and the Town's Recreation and Park's Comprehensive Master Plan.
- 10. That flexibility be allowed in the execution of the street tree planting plan (subject to the approval of public works and the planning department), such that the combination of existing and proposed trees along all publicly dedicated streets in Claremont meet the street tree requirements of Section 15-315 of the Land Use Ordinance and that the final arrangement is such that 1/3<sup>rd</sup> of the street trees retained and/or proposed for this purpose are evergreen.
- That a fully detailed planting plan be required as needed for the proposed stormwater management devices prior to construction plan approval.
- 12. That the proposed berm be removed from the plans and replaced with mixed plantings of trees and shrubs that have proven wildlife value and that fulfill the Type A buffer requirement
- 13. That the applicant shall provide to the Zoning Division, prior to the recordation of the final plat for the project or before the release of a bond if some features are not yet in place at the time of the recording of the final plat, Mylar and digital as-builts for the stormwater features of the project. Digital as-builts shall be in DXF format and shall include a base map of the whole project and all separate plan sheets. As-built DXF files shall include all layers or tables containing storm drainage features. Storm drainage features will be clearly delineated in a data table. The data will be tied to horizontal controls.
- 14. That the developer shall include detailed stormwater system maintenance plan, specifying responsible entity and schedule. The plan shall include scheduled maintenance activities for each unit in the development, (including cisterns, bio-retention areas, swales, check dams, and irrigation pond), performance evaluation protocol, and frequency of self-reporting requirements (including a proposed self-reporting form) on maintenance and performance. The plan and supporting documentation shall be submitted to Town engineer and Environmental Planner for approval prior to construction plan approval.



Upon approval, the plans shall be included in the homeowners' association documentation.

- 15. That the developer provide a written statement from the electrical utility stating that electric service can be provided to all locations shown on the construction plans prior to the approval of the construction plans;
- 16. That fire flow calculations and building-sprinkler design (as required) must be submitted and approved by the Town Engineer and Town Fire Department prior to construction plan approval.
- All light fixtures (public or private) are cut-off, thereby reducing glare to surrounding properties and limiting upward light trespass.
- 18. That prior to construction plan approval, site lighting, sufficient to meet the requirements of Sections 15-242 and 15-243 of the LUO, be provided in the vicinity of the swim club parking lot and grounds.
- That on the final plat, all primary conservation areas located on private lots will be reserved as non-buildable areas.
- 20. That the applicant submit a Voluntary Annexation Petition prior to final plat approval.
- That the applicant receive(s) CAPs from the Chapel Hill Carrboro City Schools District pursuant to Article IV, Part 4 of the Land Use Ordinance, prior to construction plan approval.
- That all landscape plants be native species.
- That the Homeowners Association not prohibit clotheslines or active or passive solar technologies.
- 24. That the town staff work with the applicant to execute an agreement with the homcowners association to provide access to the town to provide water quality monitoring.

This permit shall automatically expire within two years of the date of issuance if the use has not commenced or less than 10 percent (10%) of total cost of construction has been completed or there has been non-compliance with any other requirements of Section 15-62 of the Carrboro Land Use Ordinance.

All street construction on those streets proposed for acceptance by the Town of Carrboro shall be certified by an engineer. Engineering certification is the inspection by the developer's engineer of the street's subgrade, base material, asphalt paving, sidewalks and curb and gutter, when used. The developer's engineer shall be responsible for reviewing all compaction tests that are required for streets to be dedicated to the town. The developer's engineer shall certify that all work has been constructed to the town's construction specifications.

If this permit authorizes development on a tract of land in excess of one acre, nothing authorized by the permit may be done until the property owner properly executes and returns to the Town of Carrboro the attached acknowledgment of the issuance of this permit so that the town may have it recorded in the Orange County Registry.

Me Lochey Notary Public

#### NORTH CAROLINA

#### ORANGE COUNTY

IN WITNESS WHEREOF, the Town of Carrboro has caused this permit to be issued in its name, and the undersigned being all of the property above described, do hereby accept this Conditional Use Permit, together with all its conditions, as binding upon them and their successors in interest.

1911

THE TOWN OF CARRBORO

ATTEST:

Such C. William M. S. M. LO AROL

BY A Moran Manager

I, Jank L. Tuoley a Notary Public in and for said County and State, do hereby certify that Sarah C. Williamson, Town Clerk for the Town of Carrboro, personally came before me this day and being by me duly sworn says each for himself that she knows the corporate seal of the Town of Carrboro and that the seal affixed to the foregoing instrument is the corporate seal of the Town of Carrboro, that Steven E. Stewart, Town Manager of said Town of Carrboro and Sarah C. Williamson, Town Clerk for the Town of Carrboro subscribed their names thereto; that the corporate seal of the Town of Carrboro was affixed thereto, all by virtue of a resolution of the Board of Aldermen, and that said instrument is the act and deed of the Town of Carrboro.

IN WITNESS THEREOF, I have hereunto set by hand and notarial seal this the 3 day of Jebruary, 2006.

(SEAL)

OFFICIAL SEAL
Notary Public, North Carolina
County of Orange
JANE L. TUOHEY
My Commission Expires December 01, 2008

My Commission Expires: 12 - 01 - 2008



NORTH CAROLINA

WWW.TOWNOFCARRBORO.ORG

#### TRANSPORTATION ADVISORY BOARD RECOMMENDATION December 4, 2008

#### SUBJECT: Claremont Phases 4 & 5, Major Modification to CUP

The Transportation Advisory Board recommends approval of the project with the conditions placed by the staff, with the addition of the following recommendations:

1. Because of the expected pedestrian traffic across Homestead Road, between the two phases of this development, we feel there must be a safe crossing of Homestead. We therefore recommend two sets of crosswalks with flashing lights, signage, and small refuge islands on Homestead: one located at the intersection of Homestead and Claremont and one located at the intersection of Homestead and "Street 1".

Moved: Heidi Perry Second: Dave Deming

VOTE

Ayes: (6 – Daniel Amoni, Heidi Perry, Katie Schwing, Austin Brown, Charlie Hileman, Dave Deming)

Noes: (0)

Abstained/Excused: (0)

Absent: (0)

2. That the Town accept a payment-in-lieu for the southern portion of the greenway (past the "T" intersection as shown on the plans) and that the applicant provides an easement for the location of a bridge for a creek crossing once the bridge location is agreed upon and finalized.

Moved: Heidi Perry Second: Austin Brown

<u>VOTE</u>

Ayes: (5 - Daniel Amoni, Heidi Perry, Katie Schwing, Austin Brown, Charlie Hileman,)

Noes: (0)

Abstained/Excused: (0) Absent: (1 – Dave Deming)

3. That the road connection to Colfax Road remains as shown on the plans.

Moved: Heidi Perry Second: Katie Schwing

VOTE

Ayes: (5 - Daniel Amoni, Heidi Perry, Katie Schwing, Austin Brown, Charlie Hileman,)

Noes: (0)

Abstained/Excused: (0) Absent: (1 – Dave Deming)



NORTH CAROLINA

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4. That the applicant extends the pavement and dedicate public right-of-way to the end of the property on the two stubouts to the UNC property. While it is not necessary to have curb and gutter or sidewalk, these connections to the UNC property need to be kept open for bicyclists and hikers to have access to that property.

Moved: Heidi Perry Second: Daniel Amoni

VOTE

Ayes: (5 - Daniel Amoni, Heidi Perry, Katie Schwing, Austin Brown, Charlie Hileman,)

Noes: (0)

Abstained/Excused: (0) Absent: (1 – Dave Deming)

5. That the applicant increase the greenway easement on the Claremont property to 30 feet wide, including the area on the north side of Homestead.

Moved: Heidi Perry Second: Austin Brown

VOTE

Ayes: (5 – Daniel Amoni, Heidi Perry, Katie Schwing, Austin Brown, Charlie Hileman,)

Noes: (0)

Abstained/Excused: (0) Absent: (1 – Dave Deming)

6. That the applicant increase the buffer between the alley and the homes in Wexford and provide a dense screen. The TAB found merit in the idea presented by one of the neighboring residents to reconfigure the southernmost portion of the alley such that some of the townhomes are moved south of the alley between the alley and the Wexford neighborhood, providing a buffer.

Moved: Heidi Perry Second: Austin Brown

**VOTE** 

Ayes: (5 – Daniel Amoni, Heidi Perry, Katie Schwing, Austin Brown, Charlie Hileman,)

Noes: (0)

Abstained/Excused: (0) Absent: (1 – Dave Deming)

7. That the developer install traffic calming devices on streets "A" and "B" to discourage high-speed or cut through traffic.

Moved: Heidi Perry Second: Austin Brown

VOTE

Ayes: (5 - Daniel Amoni, Heidi Perry, Katie Schwing, Austin Brown, Charlie Hileman,)

Noes: (0)

Abstained/Excused: (0) Absent: (1 – Dave Deming)

# Town of Carrboro Environmental Advisory Board





#### **MEMORANDUM**

Date:

December 18, 2008

To:

Board of Aldermen

Claremont II Applicants

From:

**Environmental Advisory Board (EAB)** 

Through:

Randy Dodd, Environmental Planner

Copy:

Marty Roupe, Development Review Administrator

Subject:

Claremont II CUP Review Comments

- 1. The EAB agrees with the applicant's proposal to not pave the stub outs to the UNC property line because we concur with UNC conservation plans and desire to see the area remain undisturbed indefinitely.
- 2. The EAB request that the applicant provide screening at the property border at the southwestern corner to address headlight impacts on adjacent properties.
- The EAB does not believe that this project should receive full recreational allowance for the playfield under a power line, or for the recreational amenities across Homestead Road because of difficult access.
- 4. We appreciate the payment in lieu offer to support a greenway crossing.
- 5. Please prepare and share a LEED for Neighborhood Checklist to clarify the sustainability features included in the project.
- 6. With regards to the greenway plan, we offer the following comments.
  - I. That the applicant follow greenway trail guidelines as presented in the Town's Recreation and Parks Master Plan (RPMP), to include:
  - a. That during construction plan development, the following RPMP guidelines be enforced by Town staff
    - i. "Grades should be contoured to avoid steep topography where feasible. Grades should be no steeper than 5% (3% when developing unpaved facilities). Should topography exhibit steeper slopes, the use of switchbacks should be employed to maintain a maximum slope of 10%. Grade should undulate gently, provide natural drainage and eliminate tiring monotonous segments."
    - ii. "Alignment should follow the existing topography and maintain shallow gentle curves. Avoid long straight segments and sharp angular turns over 50 degrees. Take advantage of natural drainage features to minimize the need for major drainage modifications."
  - II. The final construction plans should incorporate design recommendations provided by Greenways, Inc. as part of the Bolin Creek Greenway Concept Plan development.
  - III. Please consider as an alternative a tunnel for the greenway to cross Homestead Road

because of safety concerns and creekside environmental sensitivity, including forest impacts.

- IV. Since much of the proposed alignment is within designated stream buffers, it is recommended that the applicant generally follow draft provisions in the Water Quality Buffer ordinance during construction phase of the greenway trail. It is further and specifically recommended that the applicant agree to
  - a. Put in and rigorously supervise compliance with tree protection fencing during construction of the greenway trail; this fencing should not automatically be assumed to allow clearing of the full 30' easement width for the entire corridor. The cleared corridor should be limited during construction to allow for reasonable construction and maintenance vehicle access, for example with occasional turnouts. Replanting of trees should be considered if warranted after construction.
  - b. Where the greenway easement intersects the stream buffer, follow draft Town stream buffer requirements for non-perpendicular stream buffer crossings. Include the careful design and grading of the greenway installations to: maximize diffuse flow, nutrient removal and erosion protection, minimize adverse effects on aquatic life and habitat, and protect water quality to the maximum extent practical.
  - c. For the section running east/west from lot 10 downslope to the floodplain, please grade the trail and add sinuosity to reduce the risk of erosive velocities and increase the trail useability, in light of the relatively steep slope. Please expand the easement as needed in this section to accommodate a more sinuous trail. The greenway easement should in no place be less than the width (30') of the sewer easement, and wider as needed.
  - d. The plans are contradictory with regard to finished surface of the greenway, indicating in places both concrete and pervious (aka permeable) pavement. We recommend that the finished surface not be shown on final CUP plans, and be finalized in construction plan phase based on pending recommendations from greenway conceptual planning projects being pursued in coordination with the Greenways Commission.

The EAB also requests responses to our comments from Concept Plan review, presented below.

The following comments On December 7, 2006, you presented the Claremont II Concept Plan for joint review at Town Hall. Based on your presentation, the EAB recommends the following:

- The EAB urges the applicant to work with the NC Green Building Initiative and/or hire a LEED certified professional to use as many green building techniques as possible in their plans Energy Star (for example: low impact design and development, resource efficiency, energy efficiency, water conservation, indoor environmental quality, homeowner education, etc.).
- 2. The EAB requests that the applicant consider alternate configurations of the conceptual road plan that would, as a first priority, minimize impervious surfaces and, as a second priority, allow more of the units to orient south and take advantage of day lighting.
- 3. Given the sites' proximity to Bolin Creek, the EAB requests that the applicant use low impact design. The EAB also asks that, at least in the single family residential area, the applicant use vegetated swales rather than curb and gutter and storm sewers (as provided for in Section 15-216.1 of the Carrboro Land Use Ordinance) or provide their

because of safety concerns and creekside environmental sensitivity, including forest impacts.

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- 3. Given the sites' proximity to Bolin Creek, the EAB requests that the applicant use low impact design. The EAB also asks that, at least in the single family residential area, the applicant use vegetated swales rather than curb and gutter and storm sewers (as provided for in Section 15-216.1 of the Carrboro Land Use Ordinance) or provide their

- rationale for the use of curb and gutter and storm sewers (for example: a study showing that flow velocities, slopes and/or soils will not allow for vegetated swales). If this is the case, the EAB urges the applicant to find other ways to disconnect impervious areas.
- 4. The EAB requests that the applicant consider ways of increasing access from all parts of the development to the planned greenway along Bolin Creek. In addition, the EAB asks that the applicant address the issue of how users from outside the development will access the planned greenway.

Thank you for your cooperation.

VOTE: AYES (5); NOES (0); ABSENT (1)

Bob Taylor, Chair

December 18, 2008

Town of Carrboro / Carrboro Appearance Commission / Carrboro, North Carolina 27510



#### Thursday, December 4th, 2008

Major Modification of Conditional Use Permit for Claremont Subdivision, Phase IV and V.

The Appearance Commission Advisory Board recommends approval of the Major Modification to the Conditional Use Permit for Claremont Subdivision, Phase IV and V with staff's recommendations.

VOTING:

AYES: 4 (Wiltberger, Brandford, Morton, Wenck)

NOES: 0

Appearance Commission Chair

Javasthours Ctor chair)



## PLANNING BOARD

301 West Main Street, Carrboro, North Carolina 27510

## RECOMMENDATION

JANUARY 15, 2009

#### Claremont IV and V AIS Conditional Use Permit Application

Seils moved and Bell seconded that the Planning Board recommends to the Board of Aldermen that the developer provide a Type A screen that includes both a fence and evergreen vegetation between the Krasnov property and the driveway at the southern end of the property.

AYES: (10) Barton, Bell, Carnahan, Clinton, Cook, Fritz, Paulsen, Poulton, Seils and Warner; NOES: (0); Abstentions (0); Absent/Excused (0).

Barton moved and Cook seconded that the Planning Board recommends to the Board of Aldermen that there should be a safe pedestrian crossing across Homestead Road provided at Claremont Drive.

AYES (8): Barton, Bell, Carnahan, Cook, Fritz, Paulsen, Seils and Warner; NOES (2): Clinton and Poulton; Abstentions (0); Absent/Excused (0).

Barton moved and Seils seconded that the Planning Board supports the staff recommendations.

AYES: (9) Barton, Bell, Carnahan, Clinton, Fritz, Paulsen, Poulton, Seils and Warner; NOES: (1) Cook (because they are incomplete); Abstentions (0); Absent/Excused (0).

Cook moved and Bell seconded that the Planning Board does not see the need for constructing the southern portion of the greenway trail on the west side of Bolin Creek and would instead like the developer to share in the cost of building a bridge across the creek to connect to a greenway system to be built on the east side.

AYES: (10) Barton, Bell, Carnahan, Clinton, Cook, Fritz, Paulsen, Poulton, Seils and Warner; NOES: (0); Abstentions (0); Absent/Excused (0).

Cook moved and Carnahan seconded that, in addition to the playfield, a high-quality children's playground with play equipment be included in Phase 4 or 5 of the subdivision.

AYES: (10) Barton, Bell, Carnahan, Clinton, Cook, Fritz, Paulsen, Poulton, Seils and Warner; NOES: (0); Abstentions (0); Absent/Excused (0).

Cook moved and Carnahan seconded that the developer provide funds for sheltered, lighted bus stops on both sides of Homestead Road (e.g. at Phases 4 and 5).

AYES: (2) Carnahan and Cook; NOES: (8); Barton, Bell, Clinton, Fritz, Paulsen, Poulton, Seils and Warner; Abstentions (0); Absent/Excused (0).

Bell moved and Paulsen seconded that the Board of Aldermen request the developer commit to the reservation of land for transit facilities in anticipation of the transformation of Homestead Road into a multi-modal urban thoroughfare.

AYES: (10) Barton, Bell, Carnahan, Clinton, Cook, Fritz, Paulsen, Poulton, Seils and Warner; NOES: (0); Abstentions (0); Absent/Excused (0).

Seils moved and Barton seconded that the Planning Board supports the project subject to all the recommendations and conditions noted.

AYES: (10) Barton, Bell, Carnahan, Clinton, Cook, Fritz, Paulsen, Poulton, Seils and Warner; NOES: (0); Abstentions (0); Absent/Excused (0).

James Carnahan, Chair January 22, 2009



NORTH CAROLINA

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To: James Thomas, Zoning SpecialistCc: Steve Stewart, Town ManagerRoy Williford, Planning Director

Patricia McGuire, Planning Administrator Chuck Edwards, NCDOT District Engineer

From: Adena Messinger, Transportation Planner

Re: Update on Crossing Homestead Road at Claremont Drive

Date: March 12, 2009

At the time of the February Public hearing for Claremont II, staff was awaiting information from NCDOT regarding any options for pedestrian facilities at the Homestead/Claremont intersection.

#### NCDOT has provided the following:

- The underpass at the bridge provides the safest crossing as it is grade separated and this crossing should be viewed as the primary means of getting pedestrians across Homestead Road to access the recreation facilities at Claremont I.
- If the Town is looking for an at-grade crossing in addition to the underpass, NCDOT would allow a pedestrian refuge to accompany a crosswalk. The refuge would provide an additional visual cue to drivers that pedestrians will be crossing in this location and would also provide a location to place signage at the crosswalk. The addition of the refuge will add 8 feet to the width of the roadway at the intersection, increasing the distance that pedestrians will need to cover, though the refuge provides a place to stop if one needs to in order to make it safely across. Other considerations include whether there is sufficient ROW to add the refuge and the associated tapers.
- Regarding the feasibility of constructing a tunnel at/near this location, it appears that the only location where there is sufficient elevation difference is where the bridge is currently in place. It is noted above that the developer is already providing a grade separated crossing at this location.
- Regarding other suggestions: a signal would not meet the required warrants;
   NCDOT will not permit a raised crosswalk as it is not their policy to install traffic calming devices on state-maintained roads; a roundabout would also likely not meet the required warrants.



# CONDITIONAL OR SPECIAL USE PERMIT WORKSHEET

COMPLETENESS OF APPLICATION  The application is complete  The application is incomplete
COMPLIANCE WITH THE ORDINANCE REQUIREMENTS  The application complies with all applicable requirements of the Land Use Ordinance
The application is not in compliance with all applicable requirements of the Land Use Ordinance for the following reasons:
CONSIDERATION OF PROPOSED CONDITIONS

# III. CONSIDERATION OF PROPOSED CONDITIONS If the application is granted, the permit shall be issued subject to the following conditions:

- 1. The applicant shall complete the development strictly in accordance with the plans submitted to and approved by this Board, a copy of which is filed in the Carrboro Town Hall. Any deviations from or changes in these plans must be submitted to the Development Review Administrator in writing and specific written approval obtained as provided in Section 15-64 of the Land Use Ordinance.
- 2. If any of the conditions affixed hereto or any part thereof shall be held invalid or void, then this permit shall be void and of no effect.

	RANTING THE APPLICATION  The application is granted, subject to the conditions agreed upon under Section III of this worksheet.
<b>D</b> 1	ENYING THE APPLICATION  The application is denied because it is incomplete for the reasons set forth above in Section 1.
	The application is denied because it fails to comply with the Ordinance requirements set forth above in Section II.
	The application is denied because, if completed as proposed, the development more probably than not:
1.	Will materially endanger the public health or safety for the following reasons:
2.	Will substantially injure the value of adjoining or abutting property for the following reasons: