A regular meeting of the Carrboro Board of Aldermen was held on Tuesday, May 23, 1995 at 7:30 p.m. in the Town Hall Board Room.

Present and presiding:

Mayor	Eleanor Kinnaird
Aldermen	Michael Nelson
	Randy Marshall
	Hank Anderson
	Frances Shetley
	Jacquelyn Gist
	Jay Bryan
Town Manager	Robert W. Morgan
Town Clerk	Sarah C. Williamson
Town Attorney	Michael B. Brough

## **APPROVAL OF MINUTES OF PREVIOUS MEETING**

MOTION WAS MADE BY MICHAEL NELSON AND SECONDED BY JACQUELYN GIST THAT THE MINUTES OF MAY 16, 1995 BE APPROVED. VOTE: AFFIRMATIVE ALL

\*\*\*\*\*

## **CERTIFICATE OF APPRECIATION PRESENTED**

Mayor Kinnaird presented a certificate of appreciation to Susan Gramling for her tireless work at the Carr Court Community Center and for obtaining a grant for the artists at the center.

#### \*\*\*\*\*

## **REQUEST FOR RECYCLING IN TOWN PARKS**

Marty Mandell requested that the town seriously consider having the town staff check into the different types of recycling bins that might be put in the town's parks and recycling begin in the parks.

It was the consensus of the Board to refer this matter to the town staff.

\*\*\*\*

## **PUBLIC HEARING SET/TRANSFER OF OWNERSHIP OF CVI**

Cablevision Industries submitted to the Town of Carrboro Form 394, which was dated and received by the town on April 24, 1995. The purpose of this item was to set a public hearing for June 13, 1995 to receive citizens' comments on the transfer of ownership of Cablevision Industries to Time Warner.

MOTION WAS MADE BY JACQUELYN GIST AND SECONDED BY HANK ANDERSON THAT A PUBLIC HEARING BE SET FOR JUNE 13, 1995. VOTE: AFFIRMATIVE ALL

\*\*\*\*\*

## PUBLIC HEARING SET/REVISED INSTALLATION AND EQUIPMENT RATES FOR CVI

Cablevision Industries submitted to the Town of Carrboro Form 1205, which was dated March 2, 1995 and received by the town on March 31, 1995. The purpose of this item was to set a public hearing for June 13, 1995 to receive public comments on new installation and equipment rates proposed by CVI.

MOTION WAS MADE BY JACQUELYN GIST AND SECONDED BY HANK ANDERSON TO SET A PUBLIC HEARING FOR JUNE 13, 1995. VOTE: AFFIRMATIVE ALL

\*\*\*\*\*

## **2** <u>PUBLIC HEARING/1995-96 MANAGER'S RECOMMENDED BUDGET</u>

The purpose of this public hearing was to receive citizen's comments on the Manager's Proposed Budget for Fiscal Year 1995-96.

Chris Harlos, President of the Friends of the Carrboro Library, stated that the grand opening of the McDougle library was held on Sunday, May 21, 1995. Mr. Harlos requested a \$4,000 allocation in the 1995-96 budget for the library.

Shelly Warman, the librarian at the McDougle Library, requested that the town give any money it can allocate for the library because of the limited number of books at the library.

Mayor Kinnaird entered into the record a letter from Brandon Shepard speaking in favor of maintaining the town parks.

\*\*\*\*\*\*

## 1995-96 LANDFILL BUDGET

Chris Peterson, Public Works Director, stated that the LOG was recommending a tipping fee of \$28.50 per ton for mixed solid waste, \$17.00 per ton for ash, and \$10.00 per ton for clean wood waste for the 1995-96 Fiscal Year. Mr. Peterson stated that the Manager's recommended budget for Fiscal Year 1995-96 includes a tipping fee of \$28.50 per ton. If the LOG recommendation is accepted, \$18,750 will need to be added to the Public Works Department budget for next year to cover the increased tipping fee. Mr. Peterson suggested that the Board might wish to postpone a decision on this matter until the budget is discussed.

Alderman Nelson stated that the increased tipping fee is a result of the addition of recycling programs. Alderman Nelson requested that the Board approve the increased tipping fee and that the Board talk about reducing the amount of recyclables going into the landfill to decrease the amount of waste going into the landfill. Specifically, for single-family, residential collection: decline to collect trash when recyclables are not removed; for commercial and multi-family: levy fines when recyclables are discovered.

Gayle Wilson, Solid Waste Administrator for the Orange Regional Landfill, stated that the LOG has considered a number of possible additions to the base budget, primarily in the recycling division budget which include: a cardboard ban, an additional recycling drop-off site in Hillsborough, additional recycling at existing multi-family recycling sites, expansion of the curbside recycling program in the unincorporated areas of the county; and funding waste prevention programs, including grants for waste reduction programs and a position to provide focused staff attention on developing waste prevention programs.

Chris Peterson stated that BFI has indicated that if citizens have more recyclables than the blue bin will hold, additional recycles may be placed in bags. BFI's cost to pick up recycles would probably increase if additional recyclables are added.

It was the consensus of the Board to request the Landfill Owners' Group to prioritize those items included in the increased tipping fees. In addition, that the Board would discuss this matter further at the June 1, 1995 budget worksession.

#### \*\*\*\*\*

## **HOGAN FARM SUBDIVISION/APPROVAL OF SURFACE MATERIALS FOR TRAILS**

Keith Lankford, the town's Zoning Administrator, stated that the Board of Aldermen approved a conditional use permit for the Lake Hogan Farms Subdivision on September 27, 1994. This permit included a condition that required the developer to obtain approval from the Board of Aldermen of the pavement material for the trail prior to approval of the construction plans for Phase I. Mr. Lankford stated that the town staff recommended approval of the 6-inch thick base of ABC stone and 2-inches of bituminous pavement for the entire length of the trail system, with the requirement that the clearing and grading operations be kept to the absolute minimum necessary to install the trail.

Chris Peterson, Public Works Director, stated that asphalt is the preferred material, but that there are interlocking blocks that can be used to construct walkways, and that Chapel Hill gravel washes out.

Brad Young stated that asphalt is the preferred surface, no additional trees will be taken down to construct this trail, the closest limestone quarry to this area is in Ohio, and that he has no real objections to the four-foot width, but would prefer the six-foot width trail.

MOTION WAS MADE BY RANDY MARSHALL AND SECONDED BY HANK ANDERSON TO APPROVE THE ASPHALT PAVING MATERIAL FOR THE TRAIL SYSTEM WITH THE REQUIREMENT THAT THE CLEARING AND GRADING OPERATIONS BE KEPT TO THE ABSOLUTE MINIMUM NECESSARY TO INSTALL THE TRAIL, AND THAT INSTALLATION OCCURS ONLY DURING AN EXTENDED DRY WEATHER PERIOD. VOTE: AFFIRMATIVE THREE, NEGATIVE FOUR (NELSON, KINNAIRD, GIST, BRYAN)

Ellen Perry stated that she knows from experience that it is very hard to walk or ride a wheelchair on any gravel surface.

Keith Lankford stated that approximately one-fourth of the trail is at a grade 5% or above.

MOTION WAS MADE BY RANDY MARSHALL AND SECONDED BY HANK ANDERSON TO APPROVE THE ASPHALT PAVING MATERIAL FOR THE TRAIL SYSTEM WITH THE REQUIREMENT THAT THE TRAILS BE FIVE-FOOT WIDE, THAT CLEARING AND GRADING OPERATIONS BE KEPT TO THE ABSOLUTE MINIMUM NECESSARY TO INSTALL THE TRAIL, AND THAT INSTALLATION OCCURS ONLY DURING AN EXTENDED DRY WEATHER PERIOD. VOTE: AFFIRMATIVE FOUR, NEGATIVE THREE (NELSON, GIST, BRYAN)

#### \*\*\*\*\*\*\*

## PRELIMINARY RECOMMENDATION/REGIONAL TRANSIT PLAN

Alex Zaffron, Chair of the Transportation Advisory Board, stated that the Board of Aldermen at its April 4, 1995 meeting referred Triangle Transit Authority's Regional Transit Plan to the TAB for its review and comment. The TAB reviewed the plan at its April 20<sup>th</sup> and May 4<sup>th</sup> meetings and recommends that the Board adopt TTA's Preliminary Recommendations for a Regional Transit Plan with the following comments:

- (1) That Carrboro be included as a participant within the Regional Transit Plan;
- (2) That in the Long-Term Plan Recommendations of the Study, the railway corridor be preserved from Blackwood Station north to University Station, and south to Chapel Hill;
- (3) That TTA work with the University in developing the corridor from Chapel Hill to Blackwood Station; and
- (4) That TTA include in their language for "Access to Rail System", to "promote multi-modal access to allow accommodations for motorized and non-motorized vehicles".
- (5) That availability should be made for bicycles on the trains, and that bicycle lockers should be made available at the stations.
- (6) For funding options, the TAB is in favor only of the rental vehicle use tax in any combination of the options outlined and the local option gas tax. The TAB is not in favor of any of the other options available.

Shirley Marshall stated that Carrboro is an integral part of any extension of busses to Hillsborough. Ms. Marshall requested that the town give its preliminary approval of the proposed plan with any specific recommendations.

The following resolution was introduced by Alderman Frances Shetley and duly seconded by Alderman Michael Nelson.

A RESOLUTION SUPPORTING THE PRELIMINARY RECOMMENDATIONS FOR A REGIONAL TRANSIT PLAN Resolution No. 55/94-95

WHEREAS, in 1989, the N.C. Legislature, Durham, Orange and Wake Counties, the cities of Durham and Raleigh and the Towns of Cary and Chapel Hill, created the Triangle Transit Authority to finance, provide, operate and maintain a safe, clean, reliable, convenient, energy efficient, economical and environmentally sound public transportation system, in order to enhance mobility and encourage sound growth patterns; and

WHEREAS, in 1990, during their joint meeting, the Greater Raleigh and Durham-Chapel Hill-Carrboro Transportation Advisory Committees adopted a Land Use and Public Transportation Action Agenda in which the Triangle Transit Authority, in coordination with local governments and appropriate regional agencies, was directed to evaluate possible corridors and fixed guideway technologies for potential implementation; and

WHEREAS, with the support and funding of the state and the participation of the units of local government, the Triangle Transit Authority received a Federal Transit Administration grant and initiated the Triangle Fixed Guideway Study to determine the desirability, feasibility and location of a fixed guideway transit system; and

WHEREAS, the Triangle Transit Authority has worked cooperatively with the public, elected and appointed officials, managers and staff from Durham, Orange and Wake Counties, the Cities of Durham and Raleigh, the Towns of Cary, Chapel Hill, Apex, Carrboro, Fuquay-Varina, Garner, Hillsborough, Holly Springs, Knightdale, Morrisville, Rolesville, Wake Forest, Wendell and Zebulon, the N.C. Department of Transportation, the Triangle Region's Institutions, major employers, economic and real estate development, financial, transportation and other public and private sector agencies, business and community groups, on this Study; and

WHEREAS, based on the Study and input received from the public, elected and appointed officials, and public and private institutions, the Triangle Transit Authority has developed Preliminary Recommendations for a Regional Transit Plan.

NOW, THEREFORE, THE BOARD OF ALDERMEN OF THE TOWN OF CARRBORO RESOLVE

Section 1. The Town of Carrboro expresses its appreciation to Janet Whitesides, who served as the town's appointee to the Triangle Transit Authority's Triangle Fixed Guideway Study Advisory Committee, and for the time and effort of the town staff, who continues to work cooperatively with the Triangle Transit Authority.

Section 2. The Board of Aldermen has reviewed the TTA's *Preliminary Recommendations for a Regional Transit Plan.* Insofar as the following concerns are not included or referenced in the Preliminary Report, the Board of Aldermen would like to offer the following additional recommendations:

- (1) That Carrboro be included as a participant within the Regional Transit Plan;
- (2) That in the Long-Term Plan Recommendations of the Study, the railway corridor be preserved from Blackwood Station north to University Station, and south to Chapel Hill;
- (3) That TTA work with the University in developing the corridor from Chapel Hill to Blackwood Station; and
- (4) That TTA include in their language for "Access to Rail System", to "promote multi-modal access to allow accommodations for motorized and non-motorized vehicles".
- (5) That availability should be made for bicycles on the trains, and that bicycle lockers should be made available at the stations.
- (6) For funding options, the town is in favor of the rental vehicle use tax in any combination of the options outlined and the local option gas tax.

Consistent with these comments, the Board of Aldermen supports the adoption of the Regional Transit Plan as the Long Range Transit Plan and the incorporation of the Plan in the Long Range Transportation Plan, by the Durham-Chapel Hill-Carrboro Transportation Advisory Committee.

Section 3. The Triangle Transit Authority is hereby encouraged to implement Regional Bus Service improvements at the earliest possible date.

Section 4. The Triangle Transit Authority is hereby encouraged to negotiate agreements with the railroads for access to the right-of-way for Regional Rail operation.

**Carrboro Board of Aldermen** 

4

Section 5. The Town Manager is hereby directed to work cooperatively with the Triangle Transit Authority on the coordination of transit routes with Regional Rail stops and the development of station area plans.

Section 6. The N. C. General Assembly is hereby requested to establish a permanent funding source permitting the long-term implementation of the Regional Transit Plan.

Section 7. The N.C. Department of Transportation is hereby requested to provide state funds, supporting implementation of the Regional Transit Plan.

The foregoing resolution, having been submitted to a vote, received the following vote and was duly adopted this 23rd day of May, 1995:

Ayes: Michael Nelson, Randy Marshall, Hank Anderson, Eleanor Kinnaird, Frances Shetley, Jacquelyn Gist, Jay Bryan

Noes: None

Absent or Excused: None

\*\*\*\*\*

#### **RESOLUTION SUPPORTING SENATE BILL 233-UTILIZING "LOOP" HIGHWAY FUNDS**

The TAB at its April 20<sup>th</sup> meeting recommended that the Board of Aldermen adopt a resolution supporting legislation in the General Assembly authorizing the regional transportation advisory committees to utilize loop road funding alternative projects at their discretion. The TAB recommended that the Board of Aldermen adopt a resolution supporting Senate Bill 233.

Alex Zaffron, Chair of the TAB, informed the Board that this bill had failed to pass the Senate.

#### \*\*\*\*\*

#### PLANNING BOARD AND TAB COMMENTS ON CHAPEL HILL'S NORTHWEST SMALL AREA PLAN

The Board of Aldermen referred the draft Small Area Plan for Chapel Hill's Northwest Area to the Planning Board and TAB for review and comment. The purpose of this item was to provide the Board with comments from both of the boards.

Alex Zaffron stated that the TAB has not completed its consideration of this matter.

Roy Williford, Planning and Economic Development Director, presented the Planning Board's recommendations concerning this matter which were:

1) In the interest of sound transportation planning and inter-community access, the efforts of Carrboro and Chapel Hill should be closely coordinated with respect to the improvement of Eubanks Road. The Chapel Hill plan fails to take into account any improvements to Eubanks Road. It is in the best interest of Carrboro's long-range planning process to consider Eubanks Road as a significant east-west corridor. As such, the Town of Chapel Hill should recognize that Carrboro will be recommending improvements to Eubanks Road which will necessitate improvements to the portion of the road that falls in Chapel Hill's planning jurisdiction.

2) Carrboro and Chapel Hill should coordinate transportation efforts on a formal basis to assure adequate and appropriate transportation connections between the two jurisdictions.

3) The use of the Green Tract for affordable housing development fails to meet Carrboro's broad objective of integrating affordable housing into the community at large rather than isolating affordable housing in low income housing developments.

4) The Green Tract, which lies within Chapel Hill's planning jurisdiction, is jointly owned by Chapel Hill, Carrboro, and Orange County. As such, any decisions concerning its future use should be made jointly.

It was the consensus of the Board to forward the Planning Board's comments to the Town of Chapel Hill and indicate that the TAB comments will be forwarded to them prior to June 12th.

\*\*\*\*\*

## AWARD OF CONTRACT FOR EMPLOYEE HEALTH INSURANCE

Desiree Smith, Personnel Administrator, presented the administration's recommendation for employee health coverage for Fiscal Year 1995-96 which was to continuing the present level of benefits with Kaiser Permanete and offering Healthsource as a replacement for the Blue Cross PPO and PCP plans. In addition, that the employer contribution be set at \$164.23 per employee per month.

It was the consensus of the Board to request that the town staff contact Healthsource and ask that they respond in writing as to why they are not offering coverage for domestic partners and continue this discussion at the budget worksession on June 1st.

#### \*\*\*\*\*

## **REPORT ON POLICY FOR CLASSIFICATION AND PAY PLAN**

At the annual retreat, the Town Manager indicated the need for the town to conduct a pay and classification study and suggested that a policy needed to be developed to address this need. Included on the 1995 Action Agenda was a request to develop a policy that addresses the frequency, scope and procedures followed by a classification study. Mr. Morgan presented a revised policy that deals with the administration of the pay plan for the Board's information.

\*\*\*\*\*

## - CHANGE OF ADDRESSES

6

Mr. Morgan informed the Board that he had talked with the Postal Service officials in Greensboro and that the had indicated the survey which will be sent to the affected residents will be sent to him at the end of this week and that he will get copies to the Board.

\*\*\*\*\*

## WILLIAM GATTIS PROPERTY

Mayor Kinnaird stated that she had been contacted by William Gattis requesting an interest in having a public road established to his property running from Brewer Lane back to his property. In addition, Mr. Gattis requested that street lights be installed in this area to deter drug dealers.

Mike Brough stated that he had talked with Mr. Gattis previously about his interest in having a public street leading to his property and would research his files to determine the outcome of that discussion.

Mr. Morgan stated that his office would check with the cement company to see if they would install lighting behind their property.

## **IMPROVEMENTS TO HILLSBOROUGH ROAD**

Alderman Shetley stated that the TIP came out on May 10th and it listed improvements to Hillsborough Road for construction in 1999. Mayor Kinnaird wrote to Gorman Gilbert concerning this matter and Mr. Gilbert responded that the TIP was mistaken and the construction has been moved up to 1998.

\*\*\*\*\*

#### \*\*\*\*

#### **1996 PLANNING RETREAT**

Alderman Bryan stated that at his request, the Board members had agreed to move the 1996 Planning Retreat to January 21 and 22, 1996.

\*\*\*\*\*\*

# MOTION WAS MADE BY JAY BRYAN AND SECONDED BY RANDY MARSHALL TO ADJOURN AT 11:12 P.M. VOTE: AFFIRMATIVE ALL

Jarah C. Williamson

Town Clerk

\*\*\*\*\* Mayor

7