

A regular meeting of the Carrboro Board of Aldermen was held on Tuesday, September 5, 2000 at 7:30 p.m. in the Town Hall Board Room.

Present and presiding:

Mayor	Michael Nelson
Aldermen	Joal Hall Broun
	Mark Dorosin
	Jacquelyn Gist
	Diana McDuffee
	Allen Spalt
	Alex Zaffron
Town Manager	Robert W. Morgan
Deputy Town Clerk	James Spivey
Town Attorney	Michael B. Brough

STEPHANIE PADILLA: CONNECTIVITY ISSUES

Stephanie Padilla, 103 Autumn Drive resident, addressed the Board regarding the possibility of having a referendum on connectivity matters. Ms. Padilla talked about the proposed development of the Horne Property.

APPROVAL OF MINUTES OF PREVIOUS MEETING

MOTION WAS MADE BY ALEX ZAFFRON AND SECONDED BY JOAL HALL BROUN TO APPROVE THE AUGUST 29, 2000 MINUTES. VOTE: AFFIRMATIVE ALL

AWARD OF BID FOR THE PURCHASE OF A KNUCKLE BOOM TRUCK

The purpose of this item is to award a contract for the purchase of one (1) knuckle boom trash loader vehicle that was budgeted in the 2000-01 budget for the Public Works Department.

The following resolution was introduced by Alderman Alex Zaffron and duly seconded by Alderman Joal Hall Broun.

A RESOLUTION AWARDING A CONTRACT FOR THE PURCHASE OF A KNUCKLE BOOM TRUCK
Resolution No. 21/2000-01

BE IT RESOLVED by the Board of Aldermen that a contract is awarded for the following:

One (1) Knuckle Boom Trash Loader from Cavalier Equipment for the total price of \$66,691.90.

The foregoing resolution having been submitted to a vote received the following vote and was duly adopted this 5th day of September, 2000:

Ayes: Alex Zaffron, Mark Dorosin, Joal Hall Broun, Michael Nelson, Diana McDuffee, Jacquelyn Gist, Allen Spalt

Noes: None

Absent or Excused: None

STATUS REPORT ON DISCUSSIONS WITH THE POST OFFICE ON ZIP CODE CHANGES

The purpose of this item was to report to the Board of Aldermen the current status of its request to have staff inquire about enlarging the Carrboro Post Office service area to encompass current and future municipal boundaries into the 27510 zip code area.

James Harris, Community & Economic Development Director, made the staff presentation regarding this matter. Mr. Harris informed the Board that the Town could execute another survey in 2005; additionally he informed the Board of the next Postal Service review date (2002) of the zip code 27516.

The following resolution was introduced by Alderman Joal Hall Broun and duly seconded by Alderman Allen Spalt.

RESOLUTION AUTHORIZING ACTION TO FACILITATE CORRECTING ADDRESS
AND BOUNDARY ISSUES FOR CARRBORO CITIZENS
Resolution No. 18/2000-01

WHEREAS, the Board of Aldermen is aware that a significant number of Carrboro citizens have Chapel Hill addresses; and

WHEREAS, the Board is aware that these addresses cause delays and confusion in the provision of Postal Service and other emergency services to those citizens; and

WHEREAS, a new post office has been constructed in the Town of Carrboro and is under-utilized because Carrboro citizens with Chapel Hill addresses are served by the Timberlyne Post Office for certain services such as parcel pick up and deliveries; and

WHEREAS, it has been determined that requiring citizens to go to the Timberlyne Post Office for service is not cost effective; and

WHEREAS, as the Town develops the Northern Transition Area and other annexable areas into the Town of Carrboro, the addresses under the current policy become Chapel Hill addresses, thereby adding to the problem and confusion; and

WHEREAS, the Board is interested in correcting the problem of Carrboro citizens not receiving adequate service from the Postal Service because of the address problem and a lack of a clear policy to assign all new Carrboro annexations, from within the town's planning jurisdiction boundary, to the Carrboro zip code.

WHEREAS, the Towns of Carrboro and Chapel Hill have developed clear boundaries for future growth and possibly annexation within their respective extraterritorial planning jurisdictions;

NOW, THEREFORE, THE BOARD OF ALDERMEN OF THE TOWN OF CARRBORO RESOLVES:

Section 1. The Mayor is hereby authorized to submit a letter to the Postal Service requesting that as they review the 27516 zip code, that consideration be given to reassigning Carrboro citizens to the correct 27510 zip code.

Section 2. Staff is authorized to ascertain whether or not the Postal Service will consider re-scheduling the proposed 2002 date to re-evaluate the 27516 zip code to an earlier date.

Section 3. Staff is authorized to continue to work with the Postal Service to develop a policy to ensure that as new areas are annexed into town, they receive a Carrboro address and zip code.

The foregoing resolution having been submitted to a vote received the following vote and was duly adopted this 5th day of September, 2000:

Ayes: Alex Zaffron, Mark Dorosin, Joal Hall Broun, Michael Nelson, Diana McDuffee, Jacquelyn Gist, Allen Spalt

Noes: None

Absent or Excused: None

AWARD OF CONTRACT FOR THE PURCHASE OF FURNISHINGS AND EQUIPMENT FOR THE CARRBORO CENTURY CENTER

Town staff is in the process of purchasing furnishings and equipment for the new Century Center scheduled to open in October. The total cost of furnishing the building is estimated to be at \$170,000. Of this total, \$109,246 will be used to purchase office furniture and equipment, as well as furnishings for community meeting rooms. Of this amount \$78,170.52 can be purchased from a single vendor. State law requires Board approval to award bidding contracts for purchases exceeding the formal bidding threshold of \$30,000. All other purchases for the Center fall below formal bid thresholds and have been or will be solicited using the informal bidding procedures of the Town.

The following resolution was introduced by Alderman Joal Hall Broun and duly seconded by Alderman Mark Dorosin.

A RESOLUTION AWARDING A CONTRACT TO PURCHASE OFFICE FURNITURE AND RELATED FURNISHINGS FOR THE CARRBORO CENTURY CENTER
Resolution No. 22/2000-01

BE IT RESOLVED by the Board of Aldermen that a contract is awarded to Triangle Office Furniture for the following:

Office furniture and related room furnishings for the Carrboro Century Center for the total price of \$78,170.52.

The foregoing resolution having been submitted to a vote received the following vote and was duly adopted this 5th day of September, 2000:

Ayes: Alex Zaffron, Mark Dorosin, Joal Hall Broun, Michael Nelson, Diana McDuffee, Jacquelyn Gist, Allen Spalt

Noes: None

Absent or Excused: None

REQUEST TO ADOPT A RESOLUTION RE-AFFIRMING THE FRAMEWORK AND GOALS FOR A COUNTY-WIDE SOLID WASTE PLAN PREVIOUSLY ADOPTED IN 1997

The Town adopted a general waste reduction plan framework in 1997 as part of the overall solid waste management plan for Orange County required by State law. This component of the overall plan established targets, or waste reduction goals, for the Town of Carrboro. State law also requires that this original plan be reviewed and reaffirmed every three years.

Claudia Sanderford, Administrative Analyst of the Public Works Department, made the staff presentation.

Blair Pollock responded to questions by the Board.

The following resolution was introduced by Alderman Joal Hall Broun and duly seconded by Alderman Mark Dorosin.

A RESOLUTION RE-AFFIRMING THE ADOPTED FRAMEWORK FOR A COUNTY-WIDE SOLID WASTE PLAN, SPECIFYING PERCENTAGES IN PER CAPITA WASTE REDUCTION GOALS AND AUTHORIZING THE TOWN MANAGER TO SUBMIT THE SOLID WASTE PLAN TO THE COUNTY FOR SUBMITTAL TO THE STATE AS PART OF THE OVERALL COUNTY PLAN

Resolution No. 13/2000-01

WHEREAS The Town of Carrboro adopted in 1997 a general waste reduction plan framework as part of its overall solid waste goals and also adopted a specific 45% per capita waste reduction goal by 2001 and 61% per capita reduction by 2006, and

WHEREAS, the State of North Carolina requires a solid waste management plan with specific solid waste reduction goals for 2001 and 2006 and an update to those goals and plan every three years, and

WHEREAS, the Town actively participates in the County-wide waste reduction programs through promotion of drop-off and curbside recycling and provision of other recycling services, and

WHEREAS, the Town has previously adopted a solid waste management plan framework that includes waste prevention measures, collection programs and processing methods described in attachment A to this resolution, and

WHEREAS, successful implementation of a solid waste plan that meets the waste reduction goals would also require cooperation and coordination with all the other local governments in the County and other waste generators throughout Orange County, and

WHEREAS, the Town of Carrboro may need to further regulate and control solid waste in order to fully accomplish the waste diversion goals, and

NOW THEREFORE BE IT RESOLVED by the Board of Aldermen of the Town of Carrboro that it hereby reaffirms the framework and goals for a solid waste management plan as adopted originally in 1997 and shown in attachment A,

BE IT FURTHER RESOLVED that the Town of Carrboro continues to use a base year of 1991-92 to calculate waste reduction against, and County-wide goals of 45% solid waste reduction per capita by 2001 and 61% reduction per capita by 2006.

BE IT FURTHER RESOLVED that the Town of Carrboro will continue to cooperate with other local governments in Orange County in implementing a solid waste management plan that will achieve these goals.

BE IT FURTHER RESOLVED that the Town of Carrboro authorizes the Town Manager to submit the solid waste plan to the County Solid Waste Management Department for inclusion with the overall, County-wide submittal to the State.

BE IT FURTHER RESOLVED that the Town of Carrboro requests that the County cooperatively work toward revenue structures to support solid waste reduction that do not disproportionately impact toward moderate income residents.

The foregoing resolution having been submitted to a vote received the following vote and was duly adopted this 5th day of September, 2000:

Ayes: Alex Zaffron, Mark Dorosin, Joal Hall Broun, Michael Nelson, Diana McDuffee, Jacquelyn Gist, Allen Spalt

Noes: None

Absent or Excused: None

ATTACHMENT A

SOLID WASTE PLAN FRAMEWORK FOR ORANGE COUNTY, NORTH CAROLINA

THE WASTE REDUCTION PLAN FRAMEWORK FOR MIXED SOLID WASTE INCLUDES:

Waste prevention: [The first three items below can be considered by County Solid Waste Management Department through Orange Community Recycling. The last two -- mandatory recycling and volume-based solid waste costs - could be enacted by the individual local governments only.]

1. Public education -- increases in the amount, type and targeted audiences.
2. Differential landfill fees -- we have these in place now for yard waste, clean wood waste and corrugated cardboard. Higher or lower fees could be applied to other materials to encourage their diversion from the landfill in favor of some type of separation.
3. Non-economic incentives -- this includes all the other strategies for influencing waste reduction such as the solid waste plans now required for new, non-residential construction in Chapel Hill.
4. Mandatory recycling -- also known as collection bans, individual governments could apply a variety of bans in each sector -- residential, commercial or apartments. Some enforcement would be necessary for success.
5. Volume-based fees -- also known as pay-per-throw, treats solid waste as a utility. Under this approach, individual local governments could set up a system of user fees under which residents and businesses would pay for varying amounts of garbage collected. A proper fee structure with good enforcement has proven to reduce waste in many other communities.

Recyclables Collection:

The original plan framework includes recommendation of weekly universal recycling collection in incorporated areas for residential, commercial and apartments and also for commercial recycling in unincorporated areas. For the unincorporated areas, the County recommends continuation of biweekly curbside recycling in the relatively densely settled subdivisions, combined with the system of sanitation sites such as now exist for solid waste and recycling collection. Currently, there is no universal commercial recycling. That would be the biggest single new collection expense; it would also have the greatest potential for increasing recycling.

Solid waste collection and management would continue to be under local government control. It is possible that large increases in recycling may reduce the need for solid waste collection so the local governments may save on collection costs as the rate of waste generation goes down.

Processing:

If the amount and types of recyclables is increased significantly to reach the overall 61% reduction goal by 2006, then Orange County would need a processing facility to sort out the recyclables and make them market-ready. Collection at the curb or business is, in some ways, the easiest part of the recycling cycle. Processing, sale and reuse are more challenging, since that is where the real "business" of recycling is. Sorting and processing are especially important if we are ever to achieve a long-term stable market for mixed paper.

THE WASTE PLAN FRAMEWORK FOR CONSTRUCTION AND DEMOLITION WASTE

Construction waste makes up approximately one-third of the material we landfill. As much as 70% of this type of waste is recyclable as wood products, scrap metal, construction rock and dirt products. Most of our recycling efforts have concentrated on the other two-thirds of our waste but there is enormous potential in the construction waste sector.

For 2001, the Owners Group has recommended a 20% reduction goal in this sector as part of the overall goal of 45% for all sectors by 2001. We believe that goal could be achieved with a construction materials salvage operation at the landfill and an enforceable solid waste plan requirement for new construction or major renovations and demolitions in all jurisdictions. The County will be considering such an ordinance this year.

To help meet the overall 61% reduction goal by 2006, waste in this sector must be reduced 58% by 2006, some type of sorting facility would be required to separate and process recyclable materials from mixed construction wastes.

ESTABLISHMENT OF LIVING WAGE FOR TOWN EMPLOYEES

The purpose of this item was to recommend that the Board establish a living wage for permanent Town employees (full-time and part-time) and updates it annually as part of the budget process.

Desiree Smith, Personnel Director, made the staff presentation and responded to Board questions.

Alderman Spalt suggested that the formula used to determine the living wage be adopted as the formula to be used in determining what future living wages might be. The formula is the formula Orange County used to determine a living wage for its employees.

Alderman Dorosin requested that the Board review the salaries of seasonal employees as compared to the salaries of permanent staff.

Alderman Zaffron requested that the number of hours worked by seasonal employees should be considered when reviewing their salaries.

The Board took no action at this time but directed staff to bring this matter back for its consideration once the requested information is available.

DISCUSSION OF THE POSSIBLE DEDICATION OF LAND FOR AFFORDABLE HOUSING WHEN PURCHASING PROPERTY FOR MUNICIPAL USES

The purpose of this item was to seek clarification from the Board of Aldermen on the concept of setting aside land for affordable housing when purchasing large tracts of land for municipal uses when the opportunity presents itself.

By consensus, the Board requested that staff supply a current inventory of town-owned property. The list should specify the location of the land, the total square footage/acreage, and whether or not the land is usable.

The following resolution was introduced by Alderman Allen Spalt and duly seconded by Alderman Joal Hall Broun.

A RESOLUTION ESTABLISHING A POLICY TO CONSIDER SETTING ASIDE A PORTION OF ANY LAND PURCHASED FOR MUNICIPAL USE FOR AFFORDABLE HOUSING WHEN FEASIBLE

Resolution No. 19/2000-01

WHEREAS, the Board is interested in providing affordable housing opportunities for Carrboro citizens; and

WHEREAS, the Board has discussed the idea of setting aside excess land purchased for municipal use when feasible for affordable housing; and

NOW THEREFORE THE BOARD OF ALDERMEN OF THE TOWN OF CARRBORO RESOLVES:

Section 1. The town staff, as policy, is directed to consider ways to leverage opportunities for affordable housing when purchasing and/or developing land for municipal uses in the future.

The foregoing resolution having been submitted to a vote received the following vote and was duly adopted this 5th day of September, 2000:

Ayes: Alex Zaffron, Mark Dorosin, Joal Hall Broun, Michael Nelson, Diana McDuffee, Jacquelyn Gist, Allen Spalt

Noes: None

Absent or Excused: None

REQUEST FOR PERMISSION TO PROCEED WITH REQUESTS FOR BIDS FOR THE TOWN COMMONS BANDSTAND

The purpose of this item was to inform the Board of Aldermen that there are sufficient funds available to complete the construction of the bandstand on the Carrboro Town Commons and to request permission to proceed with obtaining bids to begin construction of the bandstand.

The following resolution was introduced by Alderman Joal Hall Broun and duly seconded by Alderman Mark Dorosin.

A RESOLUTION AUTHORIZING THE TOWN MANAGER TO PROCEED WITH SOLICITING BIDS FOR THE CONSTRUCTION OF THE TOWN COMMONS BANDSTAND
Resolution No. 23/2000-01

WHEREAS, sufficient funds have been raised through fundraising efforts, a large anonymous donor, and savings from the original Farmers' Market project to construct the Town Commons Bandstand; and

NOW THEREFORE THE BOARD OF ALDERMEN OF THE CARRBORO RESOLVES:

Section 1. The Town Manager is authorized to solicit bids for the construction of the Town Commons Bandstand contingent upon addressing acoustical issues.

Section 2. This resolution shall become effective upon adoption.

The foregoing resolution having been submitted to a vote received the following vote and was duly adopted this 5th day of September, 2000:

Ayes: Alex Zaffron, Mark Dorosin, Joal Hall Broun, Michael Nelson, Diana McDuffee, Jacquelyn Gist, Allen Spalt

Noes: None

Absent or Excused: None

REQUEST FOR DIRECTION ON INFORMATION NEEDED FOR DISCUSSION OF THE AUTUMN DRIVE EXTENSION

Last week Stephanie Padilla submitted a list of questions to the Mayor and Board of Aldermen concerning the Autumn Drive Extension. The Town Manager requested direction from the Board on information the Board may need to discuss this topic.

Alderman Gist requested information regarding run-off, requested visual examples of when a connector road for a new development has come into a smaller neighborhood, the cost to bring the roads up to standard, and questioned if a developer has to put in a road, what is the impact of this on housing affordability. She requested that staff supply a reading list regarding connectivity.

Alderman Dorosin asked for a list of other areas where the connector road policy was used. In addition, Alderman Dorosin asked for a copy of the town's brief in the Carrboro Greens lawsuit and a copy of the judge's order in that case.

Alderman Broun requested a listing of when other subdivisions were built; i.e, year and month.

Mayor Nelson requested a timeline regarding a referendum and an explanation regarding the referendum process.

Staff is to distribute a copy of the legal brief regarding (contact B. Morgan)

Alderman Zaffron requested what the practical effect has been in cities where referenda have been instituted.

RESOLUTION SUPPORTING THE BOND ISSUES FOR COMMUNITY COLLEGES

By consensus, the Board requested that staff draft a resolution in support of the proposed bond for community colleges.

BELLSOUTH STROBE

Alderman Zaffron requested that staff check on the strobe on the BellSouth tower.

OPEN BURNING AT HOGAN FARM

Alderman Gist requested a status report regarding the open burning taking place at Hogan Farms.

LETTER FROM CAROL ANN ZINN

Alderman McDuffee had questions regarding Ms. Zinn's letter and questioned whether or not a response is being prepared.

Mr. Morgan stated that a letter of response is being prepared.

FRIENDS OF THE CENTURY CENTER

The following resolution was introduced by Alderman Alex Zaffron and duly seconded by Alderman Mark Dorosin.

A RESOLUTION ESTABLISHING THE "FRIENDS OF THE CENTURY CENTER"
Resolution No. 26/2000-01

WHEREAS, the Carrboro Century Center will be completed in the fall of 2000; and

WHEREAS, the Century Center will provide space for art classes, dance, theater, concerts, and many other artistic and cultural endeavors; and

WHEREAS, the Century Center will become a thriving hub in the heart of Carrboro driving our cultural and economic growth; and

WHEREAS, the taxpayers alone will be unable to fund all the capital improvements and cultural activities the Center deserves; and

WHEREAS, the Mayor and Board of Aldermen wish to establish the necessary tools for the Century Center to thrive.

NOW, THEREFORE, THE MAYOR AND BOARD OF ALDERMEN RESOLVE THE FOLLOWING:

- Section 1. The Board authorizes the establishment of a “Friends of the Century Center” support group.
- Section 2. A formal charge for the committee will be drafted by staff but shall include the following tasks:
 - a. To serve as a booster support group for the Carrboro Century Center.
 - b. To raise funds to support cultural, educational and artistic programs, and events and to fund capital improvements to the Century Center above and beyond those funded by the Town.
- Section 3. The first fundraiser for the “Friends of the Carrboro Century Center” shall be scheduled for Saturday, December 09, 2000.

The foregoing resolution having been submitted to a vote received the following vote and was duly adopted this 5th day of September, 2000:

Ayes: Alex Zaffron, Mark Dorosin, Joal Hall Broun, Michael Nelson, Diana McDuffee, Jacquelyn Gist, Allen Spalt

Noes: None

Absent or Excused: None

MOTION WAS MADE BY JOAL HALL BROUN AND SECONDED BY MARK DOROSIN TO ADJOURN THE MEETING AT 9:50 PM. VOTE: AFFIRMATIVE ALL

Mayor

Deputy Town Clerk